



Cambridgeshire Autonomous Metro

CAM Special Purpose Vehicle (SPV)

High Level Organisational Design

v0.1 – July 2020



Introduction

The design framework defines the parameters for the organisational design. It is used as a basis to develop the capability map and high level design options

- a Context
- b Organisational design within the operating model
- c Approach to developing the organisational design
- d Organisational design considerations

Context

The Cambridgeshire Autonomous Metro (CAM) is a proposed new transport network to be built in the Greater Cambridgeshire region

DOCUMENT PURPOSE

The purpose of this document is to outline the high level organisational design of the proposed CAM special purpose vehicle (SPV).

HISTORY OF THE SPV

In September 2018, the CPIER report (Cambridgeshire and Peterborough Independent Economic Review) identified that significant investment in transport infrastructure was required to support further economic growth in the area. This was followed in February 2019 by the strategic outline business case (SOBC), which was developed for the Cambridgeshire and Peterborough Combined Authority (CPCA) who are overseeing the project.

In November 2019, an options assessment for how the project could be delivered was produced by Pinsent Masons. Option 1 was the final recommendation.

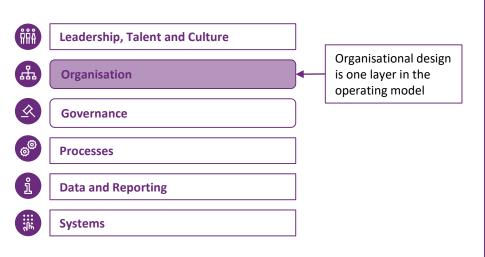
- 1. Private company solely owned by CPCA as promoter the SPV
- 2. Urban regeneration company
- 3. Joint venture with private company (creating a standalone corporate vehicle) as promoter
- 4. Private sector third party as promoter under contractual arrangement with CPCA
- 5. CPCA as sole promoter

Organisational design within the Operating Model

Organisational design is one of the layers of the Operating Model

The Operating Model

- An operating model provides a clear articulation of "how" an organisation's
 operations will be configured to execute the organisation's strategy. It brings
 strategies and policies to life and can support stakeholder alignment, operational
 readiness and business case development
- An operating model can be articulated across a series of "layers", which need to come together in an integrated and coherent design to describe the organisation at a single point in time



Organisational Design

- Organisational design is the accountabilities, structure, role descriptions and sizing (FTE and Headcount) needed to deliver the SPV's strategy
- Organisational enables **capabilities to be delivered in the most efficient, productive and cost effective manner**, delivering a high quality coherent service
- It also enables **individuals to understand what is in their remit** with clear roles, responsibilities and performance measures

Approach to developing the organisational design

The following outlines the approach taken to develop the organisational design for the SPV



CPCA Workshops



Subject Matter Expert Sessions



Expert Sessions

CPCA Review Session



Subject Matter Expert Sessions



DEVELOP THE DESIGN FRAMEWORK



The design framework provides context and outlines the guiding principles for developing the design. This includes:

- Vision for CAM
- Key accountabilities
- Design principles
- Design assumptions





The capability map outlines the people, process and systems needed to undertake the activities required to fulfil the agreed accountabilities. This includes:

Capability map

DEVELOP HIGH LEVEL DESIGN



The high level design outlines the key roles and structures needed to deliver the key capabilities. This includes:

- High level design options
- Agreed high level design and rationale

DEVELOP DETAILED DESIGN



The detailed design maps out the agreed design including roles, role profiles, high level ways of working and overview of key interfaces. This includes:

- Detailed structure
- Role profiles
- RACI

Organisation design considerations

The organisational design has been developed as a framework to guide the implementation of the SPV. It should be iterated depending on the requirements of programme at the time

- 1. The organisational design was developed based on **good practice for capital delivery programmes** and **our experience working** with similar organisations. It is intended to be used as a **guide to setting up the SPV**
- 2. The design has been tested with a **network of SMEs to review the design** across the each of the functions
- 3. For each section of the design, the high level design, and each function, the assumptions which underpin the design are noted
- 4. The design products, for example the RACI should be used as frameworks for how to define accountability within the organisation. The OD design and products should be tested and agreed with SPV Leadership over a series of leadership days/ workshops
- 5. The organisational design forms **one part of the operating model**. To develop the SPV into a functioning organisation the other layers of the operating model will have to be considered which may influence the design, for example the commercial model functions
- 6. The design is **iterative** and should be reviewed to ensure it is still fit for purpose of the current stage of the programme and requirements

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The Design Framework

The design framework defines the parameters for the organisational design. It is used as a basis to develop the capability map and high level design options

- a Vision for CAM
- b Relationship between the SPV, CPCA, GCP and Contractors
- c Accountabilities
- d Design principles
- e Design questions and assumptions

Vision for CAM

Acts Locally, Impacts Nationally and Attracts Globally

Provides long term sustainable *infrastructure for the* next 100 years

Protects the unique heritage of Cambridge

> Net carbon neutral

ENVIRONMENTAL



Decreases congestion and air pollution in Cambridge

> Enables affordable housing across Cambridgeshire

PEOPLE

Cambridgeshire



Attracts globally mobile talent to live and work in Cambridgeshire

OUR VISION...

The CAM will provide a long term environmentally sustainable transport system that:

ACTS LOCALLY by joining up housing and places of employment, levelling up communities and matching infrastructure to the quality of talent across Cambridgeshire;

IMPACTS NATIONALLY by nurturing our position as a net contributor to the economy;

> **ATTRACTS GLOBALLY** by providing the right infrastructure to attract global knowledge intensive businesses.

Levels up for ensuring there are no places left behind

INNOVATIVE SYSTEM

Innovative and different solution



Environmentally friendly, affordable and safe to use

Maintains our position as a global city whilst supporting Britain's "Open for Business" message

Nurtures economic growth across Cambridgeshire whilst maintaining the position as a net contributor to the economy

ECONOMIC



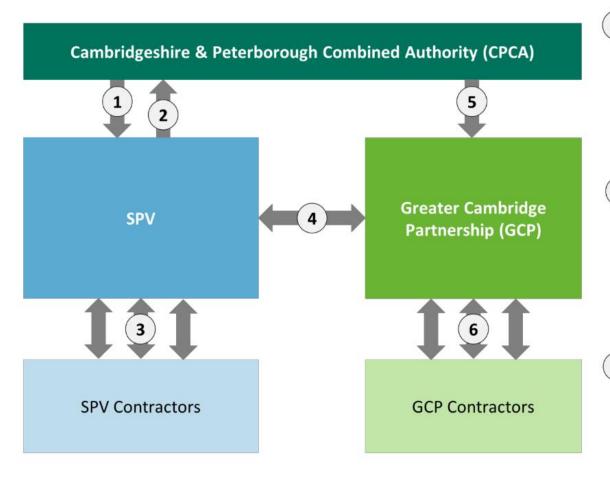
Attracts and retains knowledge intensive industries, for instance, Healthcare and Life Sciences

Inspirational model for public transport globally in small to medium sized cities

Relationship between the SPV, CPCA, GCP & Contractors

The CPCA retains decision making over the CAM programme, while the SPV and the GCP deliver the CAM network across Cambridgeshire through a series of contracts

- The CPCA retains strategic decisions over the CAM, for example deciding on the route of the CAM in line with the Local Transport Plan. The SPV delivers the CAM based on the CPCA requirements.
- The SPV relies on the CPCA for initial funding, through the LGF and CPCA. The CPCA also provides initial use of corporate and business services.
- The SPV procures and manages their own contractors to undertake the design, engineering, construction of the CAM. They also procure contractors to manage the regulatory and financial processes to deliver the CAM.



The SPV undertakes the programme management of the CAM working with the GCP. The SPV runs the CAM as a programme, ensuring the alignment of the city tunnel section, the four regional routes and the GCP corridors (delivered by the GCP).

The CPCA and GCP will coordinate to ensure the GCP Corridors align with the CAM LTP Sub-Strategy.

The GCP procures and manages their own contractors (separate to the SPV) to design, engineer and construct the GCP corridors.

Accountabilities

The short-to-medium term accountabilities of the SPV have been broken down into 8 groups. These groups will align to the key capabilities that the SPV will require.

Manage delivery of the City Tunnel section



- Contribute detailed scope and functionality of the city tunnel section of the CAM project and its subsequent construction to meet the operational requirements
- Deliver technical activities required to develop this scope including planning consents and land referencing activities
- Deliver the required Environmental Impact Assessment
- Maintain and ensure compliance with appropriate environment, construction and safety standards
- Manage delivery partners to complete work, taking a proactive role in the management of safety, schedule, cost quality and risk performance
- Own the delivery plan and overall scheme completion date and opening date
- Enter into property deals with landowners for land required for CAM

Manage delivery of the four Regional Routes



- Progress detailed scope and design options for the delivery of the four regional routes to contribute to an overall business case for this package of work
- Manage delivery partners to complete work, taking a proactive role in the management of safety, schedule, cost quality and risk performance

Manage stakeholders



- Own the consultation and stakeholder engagement activities related to the CAM scheme and relevant community involvement activities
- Manage the governance and relationships between the SPV and the GCP/CPCA
- Manage formal communications between the SPV and external stakeholders
- Maintain oversight of progression of internal (e.g. C2C / GCP corridors) and external (e.g. A10 project, Cambridge South development, EWR) schemes.

Funding and Partnering



- Manage the spending of the initial seed funding investment for the SPV (currently proposed to be funded by the LGF and CPCA)
- Secure funding for the further development of CAM to TWAO approval by the SPV once the initial seed investment has been utilised
- Prepare and negotiate structures for the funding, financing and contracting of construction and operation of the CAM
- Approach private sector and other stakeholders for funding, likely through partnerships of the development and/or construction of the CAM
- Managing and controlling spending of relevant budgets throughout the programme lifecycle

Manage the Regulatory and Business Case Process



- With inputs from the relevant parties, manage and deliver the Outline Business Case (OBC), Full Business Case (FBC) and Transport Works Act Order (TWAO)
- Define handover for operations of CAM
- Own the systems safety and assurance, and operational certification processes.
- · Contribute to carbon net-zero regulatory planning.

Innovation and Technology



- Define the level and scale of innovation suitable for CAM within the timelines agreed with the CPCA
- Manage the innovation partnership procedure to define new technology (e.g., infrastructure, vehicle, etc.) to be used for the CAM system
- Manage potential aligned technology to support the CAM system operations, (e.g., passenger transport app)
- Manage the IP for CAM, ensuring that the commercial aspects of innovation and new technology are properly managed

Undertake corporate activities



- Procure and oversee design services, surveys and other work needed to achieve these tasks, and project manage them
- Develop, own and provide internal assurance against Programme Controls processes (cost, schedule, risk etc.)
- Undertake the reporting necessary to satisfy itself and key external parties (e.g. DfT)
- Be responsible for all other corporate activities necessary to operate as a business including finance, commercial, procurement, HR, IT, legal, HSE and office management service

Prepare for project engineering phase



- Support the evolving understanding of technology requirements, and lead on the procurement of the innovation partnership that will establish the technology that CAM will use
- · Establish data and asset management strategy and approach for future project phases
- Undertake supply chain procurement activities to appoint enabling works contractors

Balance of insource and outsource resources

The SPV will deliver the CAM using an augmented resource profile. The level of outsourcing depends on the accountability

Manage delivery of the City Tunnel section





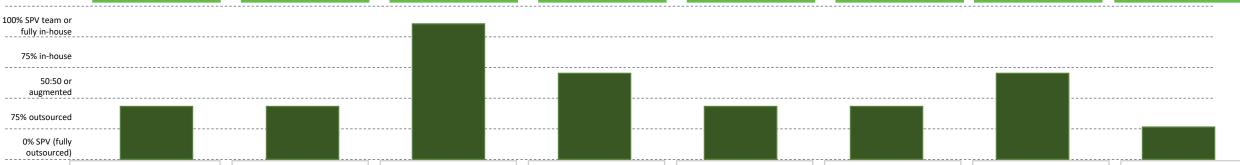


Manage the
Regulatory and
Business Case
Process





project projec



| SP\

- Define the technical requirements for CAM based on CPCA decisions
- Oversee the procurement of engineering, design and construction services

Contractors

 Deliver on the technical requirements provided by the SPV (design, engineering and construction)

CPCA

 Retains strategic decisions, for example defining the CAM routes and ensuring they are in line with the Local Transport Plan

PLACEHOLDER

Pending discussions on the relationship between the SPV, GCP and the CPCA

SPV

- Own communications and stakeholder engagement in house
- The SPV is the promoter of the CAM Programme to the Government
- Manages community engagement with the Mayor in collaboration with CPCA
- CEO of the SPV leads engagement with the Mayor and the CPCA

Contractors

 Public consultations will be outsourced

SPV

- Manages funding for the SPV once set up
- Has oversight of different funding streams, for example land value capture vehicles

Contractors

May outsource funding applications

CPCA

- Lead discussions with government for funding the delivery of CAM
- Undertake initial property deals with landowners related to development

SPV

- Own and submit key documentation relating to the regulatory process for CAM
- Procure and mange contractors to develop key documents

Contractors

 Develop key documents to the requirements set by the CPCA

CPCA

 Sign off key documents before submission

SPV

- Define the level of innovation within the timeframes set by the CPCA
- Oversee the procurement of the innovation partnership procedure

Contractors

- Develop Procurement strategy and process for the innovation partnership procedure
- Deliver innovation and new technology through the innovation partnership procedure

CPCA

Define the timescale for CAM

SPV

 Manages own Corporate Services when mature, including those which are critical for capital delivery (Commercial, Procurement, HR, Programme Controls)

Contractors

Provide specific capabilities where required, for example Programme Controls support

CPCA

Provide Corporate Services to the SPV through shared service level agreements, for example FOIs

SPV

 Oversee the procurement of detailed design, engineering and construction of the CAM

Contractors

 Develop Procurement strategy and process for the innovation partnership

CDCA

 Provide oversight of the preparation for future phases through programme governance

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Design principles

Design principles are guiding statements which help to shape and inform the organisational design and provide a framework to evaluate design options

DESIGN I	PRINCIPLE	ICATION: the organisational design will	
	1. The SPV organisational structure will be scalable to ensure the right capability and capacity to deliver each phase of the programme	volve throughout the lifecycle of the programme. The organisational design will outline roles which are required Permanent ly within the org and those needed for particular phases ensuring there is the right capability and sufficient capacity at each stage in the programme	ganisation
		nable the organisation to be scalable, with appropriate controls in place to remain within quality, time and budget commitments	
		efine the overarching capabilities needed to deliver the CAM and define which capabilities are delivered within the SPV and which are outsountractors	urced to
	2. The SPV will have oversight and assurance of elements of CAM which are delivered through contracts	nable the SPV to work in partnership with contractors to deliver the CAM ensuring there are appropriate mechanisms in place to ensure the elivery partner and the wider supply chain are aligned and integrated at each stage of the project lifecycle	SPV, the
		ovide sufficient capacity and technical capability within the SPV to provide assurance on key elements of the programme which are outsour entractors	ced to
		nable sufficient leadership roles to be outwards facing versus inwards facing	
ÄÄÄ	The SPV will actively engage with key stakeholders and provide sufficient assurance to the CPCA	omote effective interfaces with key stakeholders, for example the Mayor and the CPCA, allowing SPV leadership to shape and influence the AM	delivery of
		early define roles and reporting lines, driving single points of accountability for different functions and activities	
	4. Have lean and effective structures that increase empowerment and have clear accountabilities	nsure any "matrix" structures are clearly defined, with clear accountabilities and assigned leads across each dimension	
H		locate strategic, tactical and operational decision making authority to the appropriate management level in the organisation, increasing empall levels of the organisation	oowerment
		nable appropriate technical assurance, balancing the need to set tolerance levels to delegate responsibility with a need to maintain quality a liability of outputs	nd
	5. Promote collaboration and	ign ways of working so that activities are done in a consistent way across the SPV, enabling alignment and collaboration	
	integration across the organisation, fostering a dynamic working environment where innovation is	centivise collaboration across teams sharing ideas and resources, promoting different perspectives and challenge on key issues, combining s nd creating synergies to deliver a high quality service	services
	encouraged	nbed innovation and use of new technology within the organisation	

High level design

This section provides an overview of the high level design of the SPV

- ^a SPV Capability map
- Recommended design
- C How it works in practice

Recommended design: functional design

The following outlines the main functions in the SPV

Strategy and Sponsorship

Strategy and Sponsorship will set the strategy for CAM and ensure the programme benefits are realised. This includes:

- Setting the strategy and aligned business plan
- Overseeing the regulatory process for CAM, including the OBC and FBC
- Owning and developing the SPV operating model at each stage of the programme lifecycle
- Acquiring and managing the funding for CAM across the programme lifecycle

Stakeholder Engagement and Communications

Stakeholder Engagement and Communication will manage all engagement for the delivery of CAM working closely with the CEO and the Mayor. This includes:

- Managing senior stakeholder engagement working in conjunction with the CEO, for example with the CPCA, DfT
- Managing all public engagement including consultations
- Managing all external and internal communications

Delivery

Delivery will ensure the design, engineering, construction and handover of the CAM system. This includes:

- Managing contractors to deliver the CAM system
- Oversees the delivery of the GCP routes
- Ensuring robust programme controls for the CAM programme
- Managing activity to enable delivery of CAM, for example consents

Engineering

Engineering will provide specialist engineering expertise to Delivery and manage innovation across the CAM system. This includes:

- Providing technical expertise for the CAM network
- Supporting the innovation partnership procedure to develop new technology and liaising with the selected product creator into detailed design

Corporate Services

Corporate Services will manage the internal running of the SPV to ensure it can function as an organisation. This includes:

- Providing key HR,
 Finance, Commercial and
 Procurement and IT and
 Data services
- Providing Legal advice where required, including managing IP

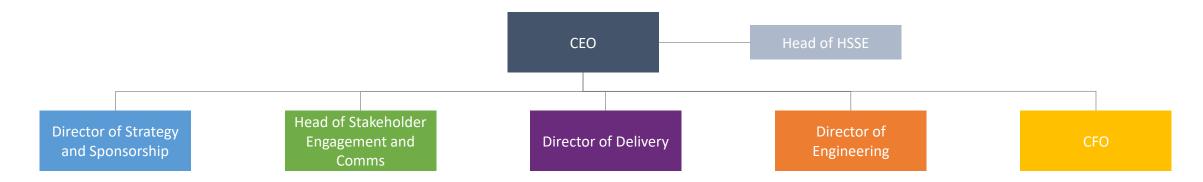
HSSE

HSSE will ensure the Health, Safety, Security and Environment of the CAM Programme. This includes:

- Maintaining and ensuring compliance with appropriate environment, construction and safety standards
- Set the health and safety policy and culture for the CAM scheme

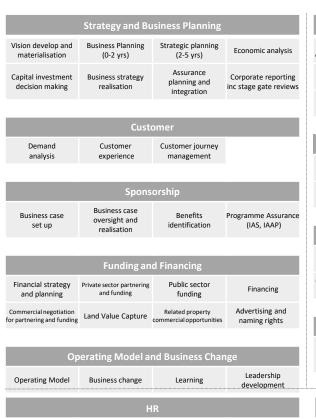
Recommended design: L1

The following outlines the high level design for the SPV including the L1 structure



SPV capability map

The capability map outlines the capabilities (mix of people, process and technology) which the SPV needs to undertake



St	akeholder Engag	ement and Comn	ns
Comms and engagement strategy	Marketing and branding	Media relations	Social media
Community engagement	Consultation	External stakeholder management	Government relations
Internal communications	Correspondence management	Events management	
Programi	me Management	(inc Programme	Controls)
Programme Design and Control	Planning and Reporting	Risk and Issue Management	Outcome Management
Programme Support			
	Cons	ents	
Land referencing (TWAO / DCO)	Planning Obligations (S106)	Planning Applications	Protective Provision
Code of Construction Practice	Other 3rd Part Agreements	Asset Protection Agreements	Other consents
	Prop	erty	
Property agreements	Property safeguarding and acquisition	Statutory and non- statutory compensation	

	Engineering	and Design	
Digital Engineering	Asset management and maintenance	Systems engineering and assurance	Civil, Built Environment and Permanent Way
Geotechnical and Drainage	Station Systems	Signals and Telecoms	Power and Electrification
Rolling stock and depots	Carbon	Noise and visual impairment	Water and waste
Heritage			
	Des	sign	
Architecture	Landscape	Urban design	Arts and culture
	Intellectual	Property (IP)	
Develop IP (R&D)	Codify IP	IP Protection	IP Commercialisation
Health	, Safety, Safety a	nd Environment	(HSSE)
Health and Safety (inc well-being)	Quality	Security and Resilience	Workplace environment
Environmental minimum requirements	Environmental technical services (air, noise, water, heritage)	Environmental assurance and compliance	

Asset maintenance strategy	Asset Management planning	Asset Management policy	
	Asset Info	ormation	
Asset Information Strategy	Asset information management	Asset Information Systems	Data acquisition technologies
\	/ehicle Operation	and Maintenan	ce
Vehicle operations strategy	Vehicle operational readiness	Vehicle Maintenance	Fleet Management
strategy Franchise		Maintenance	
strategy Franchise	readiness	Maintenance	

	н	IR	
Resourcing strategy	Recruitment and selection	On-boarding	Employee engagement
Performance management	Remuneration	HR Services (e.g. payroll)	Employee relations

Finance			
Financial Strategy	Financial reporting (including Public Sector Accounting)	Cash flow forecasting	Cash flow management
Payment management	Financial risk management	Financial modelling	Insurance (if required
Tax management (if required)	Treasury (if required)		

	Commercial an	d Procurement	
Commercial Strategy	Procurement execution	Market engagement	Contract Performance Management
Category management	Contract Integrity		
	Facilities m	anagement	

Accommodation

provisioning

Facilities

management

and architecture	Innovation	and orchestration	
Data and analytics	Cyber security	Data compliance	
	Le	gal	

Legal risk

management

Service Delivery

Corporate

secretariat

IT and Data

Technology strategy Tech partnering and Service integration

Legal and regulatory

compliance

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Future capabilities

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Note: please refer the RACI spreadsheet for detail on the
accountabilities across the SPV