



**CAMBRIDGESHIRE & PETERBOROUGH COMBINED AUTHORITY ANNUAL MEETING:  
MINUTES**

**Date:** Wednesday 30 May 2018

**Time:** 10.30a.m. – 12.50pm

**Present:** J Palmer (Mayor)

G Bull – Huntingdonshire District Council, S Count - Cambridgeshire County Council, L Herbert – Cambridge City Council, J Holdich – Peterborough City Council, C Roberts – East Cambridgeshire District Council, C Seaton – Fenland District Council and B Smith – South Cambridgeshire District Council

**Observers:** J Ablewhite - Police and Crime Commissioner and Dr G Howsam (substituting for J Bawden) - Clinical Commissioning Group

**172. MEMBERSHIP OF THE COMBINED AUTHORITY**

It was resolved:

- a) to note the Members and substitute Members appointed by constituent councils to the Combined Authority for the municipal year 2018/2019 as set out in the tabled paper (copy attached at Appendix 1);
- b) to note that the Business Board would nominate a Member and substitute Member to represent them on the Combined Authority for the municipal year 2018/2019 following the appointment of private sector members of the Board and the election of the Chair and Vice-Chair of the Business Board.
- c) that the following bodies be given co-opted member status for the municipal year 2018/19:
  - i) The Police and Crime Commissioner for Cambridgeshire;
  - ii) Cambridgeshire and Peterborough Fire Authority representative;
  - iii) Clinical Commissioning Group representative.
- d) to note the named representative and substitute representative for each organisation as set out in the report.

### **173. DEPUTY MAYORS OF THE COMBINED AUTHORITY**

The Mayor announced the appointment of Councillor J Holdich as the Constitutional Deputy Mayor and Councillor C Roberts as the Statutory Deputy Mayor of the Combined Authority.

### **174. ANNOUNCEMENTS, APOLOGIES AND DECLARATIONS OF INTEREST**

The Mayor welcomed Councillor B Smith to the Combined Authority Board and offered congratulations to all those leaders who had all been successful in the recent elections.

Apologies were noted from J Bawden, Clinical Commissioning Group, substituted by Dr G Howsam.

Councillor J Holdich declared a non-statutory disclosable interest under the Code of Conduct in Item 2.4: £100m Affordable Housing Programme (Minute 188 below refers) in relation to Medesham Homes, a joint venture partnership between Peterborough City Council and Cross Keys Homes. Councillor Holdich had sought advice from the Monitoring Officer and confirmed that there was no reason he should not take part in and vote on this item.

### **175. MINUTES – 28 MARCH 2018**

The minutes of the meeting on 28 March 2018 were agreed as a correct record and signed by the Mayor.

### **176. PETITIONS**

No petitions were received.

### **177. PUBLIC QUESTIONS**

The Mayor invited Councillor Mike Sargeant, Claire Ruskin and Antony Carpen to address the Board.

Councillor Sargeant said that he understood that the Mayor had met recently with representatives of Addenbrooke's Hospital in Cambridge. He asked whether the Mayor agreed with them that blocking extra Park and Ride capacity for Addenbrooke's and the Bio Medical Campus would cause additional congestion around the Campus that would leave hospital staff, ambulances and patients delayed or unable to get to the site with potentially disastrous consequences. The Mayor confirmed that he had with representatives from Addenbrooke's hospital. He stated that there had never been any intention to stop short-term measures that provided interim transport solutions around the City.

Councillor Sargeant welcomed the Mayor's response. He commented that the Greater Cambridge Partnership had made a slow start, but was now making real progress. Having been working hard with local residents on this issue he was glad to hear that their hard work would not be lost. The Mayor confirmed that he had no intention to stop short-term solutions around the City, but stated that he did not see Park and Ride schemes as a long-term solution to the problems faced. He was sure that some short-term solutions would go ahead and had never said anything to the contrary.

Claire Ruskin said that organisations like the Combined Authority and Greater Cambridge Partnership (GCP) had to bring together many different viewpoints and it took a while to reach a point of delivery. She had seen the GCP progress to having a strong and capable team, bringing together input from residents, businesses and relevant groups to reach the point where delivery could be based on evidence and option analysis. The GCP had put considerable effort into bringing the Mayor and his team up to speed on their findings and the options they were assessing. They had all seen tunnels as a great potential solution for years, but in the short term she had not heard any evidence that Park & Ride schemes would not help, especially in relation to growth on the Addenbrooke's site this year. Ms Ruskin believed that the GCP had far more evidence from business and residents than the Combined Authority to date and strongly believed there was a need to act now. She asked how the Mayor could assist the GCP to help get people to their destinations reliably in the next one to five years.

The Mayor stated that his ambition was to have world class public transport for Cambridgeshire. In the south that revolved around public transport under the City with connections out to towns, and the GCP had in fact rejected tunnelling some time ago. Growth in business around Cambridge was significant and welcome, but it also placed more pressure on the transport system. There was pressure on housing as well and it was not possible to create jobs without creating housing. To this end he favoured the creation of garden villages. It was these garden villages that would pay for the underground system and light rail out into the county. The Mayor stated that he understood the pressures for short-term solutions, but a long-term solution was needed that matched the ambitions of business people around the county.

Antony Carpen asked the Mayor to make a statement on the future of transport in and around Cambridgeshire and its governance, the working relationship with the Greater Cambridgeshire Partnership and on restructure of local government in Cambridgeshire. The Mayor stated that the amendment of the transport plan would bring the Combined Authority and Greater Cambridge Partnership much closer together. There were short-term projects that needed to be implemented and he would work alongside them to do so. It was important to ensure that they were aligned on what was possible for the future and that was why the Board was considering the Interim Mayoral Interim Transport Strategy Statement today. Proposals relating to public sector reform would be brought before a future meeting of the Board for discussion and agreement.

## **178. FORWARD PLAN**

The Mayor stated that the Forward Plan was published online and updated regularly. The most recent version was tabled for approval (copy attached at Appendix 2). It was resolved to:

- a) approve the Forward Plan of Executive Decisions published on 25 May 2018.

## **179. APPOINTMENT OF THE OVERVIEW AND SCRUTINY COMMITTEE**

The Monitoring Officer stated that details of the Members and Substitute Members nominated by Constituent Councils to the Overview and Scrutiny Committee for the municipal year 2018/19 had been tabled (copy attached at Appendix 3) and invited the Board to confirm the appointments.

It was resolved to:

- a) confirm that the size of the Overview and Scrutiny Committee should be 14 members; two members from each constituent council and two substitute members for the municipal year 2018/2019;
- b) agree the political balance on the Committee as set out in Appendix 1;
- c) confirm the appointment of the Member and substitute Member nominated by Constituent Councils to the Overview and Scrutiny Committee for the municipal year 2018/2019 as set out in the tabled paper.

#### **180. APPOINTMENT OF THE AUDIT AND GOVERNANCE COMMITTEE**

The Monitoring Officer stated that details of the Members and Substitute Members nominated by Constituent Councils to the Audit and Governance Committee for the municipal year 2018/19 had been tabled (copy attached at Appendix 4). Last year the Board had allowed the Committee to appoint its own Vice Chairman and she invited Members to consider whether they would wish to follow the same practice this time. The Mayor proposed a resolution, seconded by the Portfolio Holder for Rural Areas, Culture, Parks and Open Spaces to add the following recommendation *e) to agree that the Audit and Governance Committee appoint its Vice Chair for the municipal year 2018/19 in accordance with previous practice.* On being put to the vote, the resolution was carried.

It was resolved to:

- a) confirm that the size of the Audit and Governance Committee should be 8 members; one member and one substitute from each Constituent Council and one independent person for the municipal year 2018/2019;
- b) agree the political balance on the Committee as set out at Appendix 1;
- c) confirm the appointment of the Member and substitute Member nominated by Constituent Councils to the Committee for the municipal year 2018/2019 as set out in the tabled paper;
- d) appoint a Chair of the Audit and Governance Committee for the municipal year 2018/2019;
- e) agree that the Audit and Governance Committee appoint its Vice Chair for the municipal year 2018/19 in accordance with previous practice.

#### **181. REVIEW OF CONSTITUTION**

The Monitoring Officer stated that a review of the Constitution was part of the usual business at the Board's Annual Meeting, although it was kept under regular review throughout the year and could be considered at any meeting. She had been notified by a Member that they had some comments they would like to be considered. She would follow this up outside of the meeting and reflect it in the report to the next meeting which would report any changes proposed by the Overview and Scrutiny Committee.

**(Action:** Monitoring Officer)

It was resolved to:

- a) approve the amendments to the constitution set out in Appendix 1, subject to consultation with the Overview and Scrutiny Committee on the scrutiny arrangements set out in chapter 8 of the constitution;
- b) agree the Monitoring Officer be requested to report to the next meeting on any recommended changes proposed by the Overview and Scrutiny Committee.

## **182. CALENDAR OF MEETINGS**

It was resolved to approve the calendar of meetings for 2018/19 as attached at Appendix 1 to the report.

## **183. REFERENCE FROM THE AUDIT AND GOVERNANCE COMMITTEE**

The Monitoring Officer gave an overview of the business to date of the Audit and Governance Committee, highlighting in particular its work in relation to the Code of Corporate Governance, a whistleblowing policy and confidential reporting of complaints and an anti-fraud, bribery and corruption policy. In relation to the Treasury Management Strategy the Committee had recommended that the Board undertake an immediate review of its investment strategy and risk appetite to maximise the yield from funds held by the Combined Authority. This recommendation would be addressed in discussion of the Treasury Management Strategy later in the meeting (minute 193 below refers).

It was resolved to:

- a) approve and adopt:
  - i. the code of corporate governance (Appendix 1)
  - ii. the whistleblowing and confidential reporting of complaints policy (Appendices 2 and 3)
  - iii. the anti-fraud, bribery and corruption policy and strategy (Appendix 4)
  - iv. the Corporate Risk Strategy (Appendix 5)
- b) note the recommendation of the Audit and Governance Committee in relation to the Treasury Management Strategy that the Board should undertake an immediate review of its investment strategy and risk appetite to maximise the yield from funds held by the Combined Authority.

## **184. BUSINESS BOARD – DECISION NOTICE**

The Monitoring Officer stated that it had been agreed previously that all decisions taken by the Business Board would be referred to the Combined Authority Board for ratification. The Business Board would make recommendations on funding with decisions being taken by the Combined Authority Board.

It was resolved to:

- a) ratify the decisions of the Business Board meeting held on 30 April 2018.

## **185. CAMBRIDGESHIRE AND PETERBOROUGH 2030 PROSPECTUS**

The Chief Executive stated that the Combined Authority had been established to provide leadership for the whole area. The 2030 Prospectus set out the vision of the

future which it was working towards, providing clarity in relation to its aims and how these would be monitored. Its overarching ambition was to establish Cambridgeshire and Peterborough as a leading place in the world to live, learn and work. This would be underpinned by five core ambitions for the area's future development: access to a good job within easy access of home; healthy, thriving and prosperous communities; a workforce for the modern world founded on investment in skills and education; a high quality sustainable environment; and being the United Kingdom's capital for innovation and productivity. The Prospectus explored the impact in real terms which this could make on the lives of local residents and set out the proposed stakeholder consultation. It would sit alongside the Four Year Plan 2018/19 – 2021/22 (Minute 186 below refers) which would set out the particular challenges faced in each area, priority programmes to address these and delivery targets.

The following issues were raised in discussion of the report:

- A Member noted that some of the projects described had clear delivery plans while others did not. They subscribed to the ambition of looking ten years ahead and asked about Government commitment to the M11 and A47 improvement projects. The Mayor stated that he was working alongside the A47 Alliance and felt the business case would be strong. Proposals would be brought forward in the summer. The job of the Mayor and Combined Authority was to engage with Government on projects of this type. Improvements to the M11 would need significant private funding with either the entirety or majority of the project being privately funded;
- A Member noted that the original Combined Authority plan had included £100m for affordable housing across the region and asked about the allocation to South Cambridgeshire. The Mayor stated that he agreed that there was a need for more affordable housing in South Cambridgeshire, but that he was mindful of the need to look after the interests of all of the District and City Council areas. He had agreed to meet with the Member to discuss the particular issues facing South Cambridgeshire, including key worker homes in Northstowe, and he extended the same offer to the Leaders of all of the District and City Councils within the area. In future he would rather see less grant funding and more rolling funding used to provide affordable homes across the region;
- A Member contrasted their experience as the Leader of a local Council where they were severely disadvantaged by the lack of Government funding and faced difficult decisions arising from this on a daily basis with the opportunities afforded through the Combined Authority which had brought serious sums of money into the area. This would be used to deliver real improvements to the lives of those living, working and studying across Cambridgeshire and Peterborough and they hoped that the launch of the Prospectus brought out how exciting this opportunity was;
- A Member emphasised the importance of demonstrating the ability to deliver the plans already identified in order to be able to seek further funding.

The Mayor stated that the Combined Authority provided an arena in which to plan for the future and to create opportunities to make society better. There was a clear need to invest in infrastructure links both across Cambridgeshire and Peterborough and between the north and south of the county and beyond. The region had one of the most profitable economies per head and it was unacceptable that areas of deprivation should still exist alongside this. The opportunity available to the Board to address these issues though both short and long term investment was exceptional and must not be missed.

It was resolved to:

- a) agree the overarching ambition and five core ambitions;
- b) note the intention to commence a programme of engagement with stakeholders across the area;
- c) note the Combined Authority's Four Year Plan (Item 2.2) setting out the actions that would be taken to progress the 2030 ambitions in the period 2018/19 to 2021/22.
- d) agree a budget of up to £40k in 2018/19 from the revenue gainshare allocation to support the launch, promotion and conversation with residents across the region.

#### **186. CAMBRIDGESHIRE AND PETERBOROUGH FOUR YEAR PLAN 2018/19 – 2021/22**

The Chief Executive stated that the Four Year Plan 2018/19 – 2020/21 sat alongside the Cambridgeshire and Peterborough Prospectus 2030 (Minute 186 above refers) and set out a challenging but achievable series of objectives. Clearly there was more work to be done in confirming the schemes and funding involved, but bringing the report now offered the opportunity to share this information with residents. Work would continue to develop and refine the proposals and regular updates would be brought to the Board to keep Members informed as the plans progressed.

I discussion of the report a Member welcomed the ambition of the plans, but commented that they were keen to have a spreadsheet to form the basis for monitoring the large number of projects described and to ensure sufficient transparency. Some additional information about who would deliver the projects would also be beneficial. Part of the Board's role was to monitor the projects which had been approved. This information could be brought back periodically beginning around October 2018 so that Members could satisfy themselves that projects were on course. A second Member endorsed this proposal and suggested that a traffic light scheme might be used to indicate the status of each project.

**(Action:** Chief Executive)

It was resolved to:

- a) approve the first year of the Four Year Plan;
- b) note the intention to keep the Four Year Plan under review and to refresh it on an annual basis;
- c) approve the draft Medium Term Financial Plan;
- d) note the intention to present an updated draft of the Medium Term Financial Plan to the September Board meeting

#### **187. LOCAL TRANSPORT CAPITAL GRANT ALLOCATION 2018/19**

The Mayor drew Members' attention to one correction to the table in the recommendations where the total figure should read £23,077,091 rather than £23,77,091. The Director of Transport stated that in accordance with the Cambridgeshire and Peterborough Combined Authority Order 2017, the Mayor was responsible for the payment of grants to Cambridgeshire County Council and Peterborough City Council to meet expenditure incurred by them as Highways

authorities. Before making that grant the Mayor was required to consult the Combined Authority. The funding allocation was made up of four key components covering the Integrated Highway Block; Highway Maintenance Block needs element; Highway Maintenance Block incentive element; and the Pothole Action Fund.

A Member commented that the County Council continued to receive regular petitions regarding work related to the Integrated Transport Block and that work on this now needed to be taken up at Combined Authority rather than County Council level. The Mayor acknowledged these concerns and offered to meet to discuss them.

It was resolved to:

- a) note that the Combined Authority Board was consulted regarding the Mayor's intention to allocate grants totalling £23,077,091 to Cambridgeshire County Council and Peterborough City Council in line with the Department for Transport formula as set out in the table below. Further details of this breakdown by funding stream were contained within the paper;
- b) subject to a), the Mayor was recommended to allocate the grants as set out in this paper:

<b>Constituent Council</b>	<b>Allocation /£</b>
Peterborough City Council	4,863,357
Cambridgeshire County Council	18,213,734
<b>Total</b>	<b>£23,077,091</b>

## **188. £100M AFFORDABLE HOUSING PROGRAMME**

Councillor J Holdich declared a non-statutory disclosable interest under the Code of Conduct in relation to this item at the start of the meeting (Minute 174 refers).

The Chief Executive stated that the report provided a general commentary on the current position together with details of a specific scheme which would support the provision of 23 affordable homes for rent in Peterborough. The proposed rent would be set at local housing allowance level and would be targeted to help alleviate the growing issue of homelessness in Peterborough. In March 2017 the Board had agreed the business case to enable work to start on an additional 2,000 affordable new homes during the five year period beginning on 1 April 2017. Members had indicated their wish to see a more ambitious strategy and it was hoped to bring this to the Board in July 2018.

The Portfolio Holder for Fiscal Strategy stated that he had previously highlighted the need to avoid making unconditional grants. He now proposed that the payment of all future grants should be subject to conditions and that authority be delegated to the Section 151 Officer to monitor that these grant conditions were being met in accordance with their agreed timescale and purpose. He confirmed that where delegations of detail were made by officers these would always be reported back to the relevant Board or Committee and published. This need not be in the form of a formal report, but it would ensure that the detail was open to scrutiny and challenge. To this end the Portfolio Holder for Fiscal Strategy proposed a resolution, seconded by the Portfolio Holder for Employment and Skills, to add the following recommendation *c) that any grant funding, for this and all other affordable housing schemes, must contain grant conditions as*

*agreed by the Chief Finance Officer in consultation with the Portfolio Holder for Fiscal Strategy. On being put to the vote, the resolution was carried*

The following points were made in discussion of the report;

- A Member commented that they were gratified by the Chief Executive's optimism in relation to delivering the 2,000 new affordable homes previously agreed. However, only around 15% of the available funds had been committed this year and they felt numbers needed to be increased to allow for project slippage. It was imperative that the full £100m be used as agreed and they did not feel that plans were currently on track to deliver this;
- The Police and Crime Commissioner commended the Board's work on this issue and in particular the proposal to deliver affordable homes to rent to help tackle the problem of homelessness in Peterborough. Initiatives like this could also be used to hold other partners to account in providing a wider package of support to the homeless, for example in meeting their health needs;
- A Member commented that it was important to keep schemes on track and monitor any delays. The Peterborough project represented good value for money, but it was important to acknowledge the wider issues relating to homelessness and that not all of these could be met by local councils;
- A Member commented that there were currently around 2,300 people on the waiting list for housing in South Cambridgeshire and the available funding must be put to work rather than sitting in a bank. The Mayor stated that there were examples of similar pressures across the Combined Authority area which needed to be addressed.

It was resolved:

- a) to commit grant funding of £905,000 for the next Phase of affordable housing schemes.
- b) to note that the next quarterly progress report will be to the Board in July 2018;
- c) that any grant funding, for this and all other affordable housing schemes, must contain grant conditions as agreed by the Chief Finance Officer in consultation with the Portfolio Holder for Fiscal Strategy.

## **189. CAMBRIDGESHIRE AND PETERBOROUGH INDEPENDENT ECONOMIC REVIEW**

The Mayor stated that he would be proposing an amendment to the recommendations that the Combined Authority should produce a formal response to the headlines and key messages contained in the interim Cambridgeshire and Peterborough Independent Economic Review (CPIER) and consider the principles by which the Business Board should engage partners in the development of the Local Industrial Strategy. A report would be brought to the Board in July.

The Interim Director for Business and Skills stated that the CPIER would be a major milestone for the Combined Authority and the region and would form the bedrock of the strategy to take forward to central Government. The Review was chaired by the acclaimed economist Dame Kate Barker and contained a mix of members with first-hand knowledge of the region and others from different regions who brought an external perspective to its work. The Commissioners had taken evidence from a wide range of

individuals and organisations including the Mayor, local councils, business leaders and key influencers. It recognised that whilst the Combined Authority covered a single region it contained three distinct areas - Cambridge, Peterborough and the county's rural areas - each with their own particular character and needs. It also recognised the need to engage both beyond its immediate geographical borders and further afield. The interim report had found growth in the region to be around 1% higher than shown in Office of National Statistics (ONS) figures and officers were working with the ONS to clarify this.

The following points were made in discussion of the report:

- A Member commended the clear and concise nature of the report and welcomed the assurance that the Commission's work would look beyond the Combined Authority's geographical borders;
- Officers confirmed that there would be opportunities for further engagement with local councils during the next round of work to draw on their local knowledge and expertise in relation to the micro-economies existing within their areas;
- A Member welcomed the recognition of the three distinct areas which existed within the region, but highlighted the need within this to further recognise the particular needs that existed in areas like Fenland. The next phase of work would need to link with strategic spatial planning and long-term job projection forecasts looking 10, 20 or even 30 years ahead. An economic projection was critical to inform strategic thinking on the number of homes needed and where they should be located;
- The Management Board had mapped out a number of areas of research still to be done. This included income levels of under 25s to inform an understanding of the housing that they could afford. The Mayor stated that those earning the minimum wage had virtually no chance of being able to buy an affordable home costing £250,000. Houses were needed at a cost of around £100,000 which should be achievable and would be affordable to most working couples;
- The Portfolio Holder for Fiscal Strategy stated that crippling damage was being done to the area due to the difference between the ONS mapping of growth and the figures seen locally. Significant sums of money were involved and the Government needed to adopt a new method to deliver reasonable funds based on the correct figures being used in the formula. He further commented that it was important to raise standards across the whole region, including in those areas most in need of help, and to do this the Board needed answers to the questions which the Commission was identifying, not just evidence that the issues existed;
- The Police and Crime Commissioner commented that the creation of new homes and communities would impact on the costs to public services and that he would welcome additional work by the Commission on this point.

The Mayor stated that the report underlined with some clarity the issues being faced. The strong local economy was testament to the productivity of the workforce, but it also created its own issues and required the infrastructure required to sustain it.

It was resolved to:

- a) welcome the publication of the Interim Cambridgeshire and Peterborough Independent Economic Review (CPIER);
- b) consider the headlines and key messages that had emerged from the Interim CPIER;
- c) consider the principles by which the Business Board should engage partners in the development of the Local Industrial Strategy, in response to the CPIER; and
- d) produce a formal response to (b) and (c) for the July meeting of the Combined Authority Board.

## **190. MAYORAL INTERIM TRANSPORT STRATEGY STATEMENT**

The Chief Executive stated that responsibility for local transport planning had transferred to the Combined Authority in February 2017. This included responsibility for the development of a new Local Transport Plan (LTP). To ensure that the Combined Authority complied with its statutory duty an Interim LTP was established. Whilst this had served its purpose as an interim measure it did not align with the bolder transport plans which the Board had discussed previously. Until the new LTP was put in place there was a need for the Board to clarify its transport priorities which this statement would do. By creating clarity of direction all schemes would be consistent within the wider framework and ensure value for money for all transport and infrastructure investments. The Combined Authority was committed to delivering a world class transport system which would become the system of choice for all users. It was a bold undertaking, but was deliverable through technologies available today. The system would allow users to move freely between home, work and leisure activities, drive the economic agenda and provide equity of access to good quality transport across the region. It would also encourage active transport choices like walking and cycling. The aim was to transform the network to create a truly integrated system. At its heart was the Metro system, building the infrastructure to join the Metro at key points and identifying how to connect those living in rural areas with the new Metro and light rail systems. Consideration was beginning of how to work around key corridors in the region and it would be crucial to understand how individual schemes would integrate to provide a solution across these corridors. Uncertainty about delivery timeframes and funding had created delay, but there was now an opportunity to rethink how a model transport scheme could be delivered and to develop an informed view of what was truly possible. The report before the Board proposed further work on this in the next two months and, although it was acknowledged that this might lead to some difficult decisions in the short-term, it was not certain that it would conclude that current plans were wrong.

The Portfolio Holder for Strategic Planning proposed an amendment, seconded by Councillor Smith, to amend recommendations 2 and 3 to read:

*2. Agree that a review of the features and timeframes for all transport corridors will be undertaken and completed in June and July 2018. This will include:*

- A. Providing a clear and evidence based delivery plan for short and medium term improvements, that address specific sites in Local Plans and related transport scheme commitments and wider constraints on growth, which is agreed with partners;*

*B. That the CA's progress on CAM Metro, including evidence based options for funding and a plan for the next twelve months and beyond, be a key component of the review, and are reported six monthly to the CA starting in September.*

3. *Agree that a further report to include the above evidence and information will be brought to the Combined Board on 25 July 2018.*

The Portfolio Holder for Strategic Planning stated that the wider Cambridgeshire economy was not pausing and that growth in the Greater Cambridgeshire area was still 5% per year. There was a need to focus on seeking agreement between the Combined Authority and the Greater Cambridge Partnership (GCP) and member authorities. As an enthusiastic supporter of the Metro concept he asked that the Mayor bring forward a delivery plan for the timescale and clarity on the timing and coverage of the transport strategy. The report stated that 'In the interim all current bus way and park and ride plans must be paused until the Combined Authority is confident there is full alignment with its plans.' The 239 places proposed at Trumpington was a stop gap measure in view of the 4,000 jobs going to the area and was essential until a bigger scheme came along. The location of other park and ride schemes could be reviewed. Whilst agreeing there should be a joined up strategy he did not agree to pre-determining the outcome of the discussions. The GCP had not rejected the concept of tunnelling and a lot of work had been put into aligning the work of the GCP and the Combined Authority. This needed to continue with the GCP's constituent Councils and the Mayor working together.

Speaking in support of the amendment, Councillor Smith stated that the proposals contained in the report posed a threat to South Cambridgeshire in relation to its Local Plan, a financial risk and the risk of losing the confidence of local businesses. Internal disagreements about existing projects risked losing second or third tranches of funding. The business sector had confidence in the GCP, but this could be irreparably damaged by the proposals in the report. Business was concerned about addressing the problems being faced now as well as in the longer term. She questioned what evidence existed to justify the proposed pause against the risks she had described and whether it would be perceived that the Combined Authority was looking to take over the funding of the GCP.

The Portfolio Holder for Fiscal Strategy stated that he could not support the amendment. Both the original recommendation and the amendment proposed a pause for review and he judged the amendment would introduce the risk of more delay. The Mayor had already given a clear answer earlier in the meeting that some schemes like the Trumpington Park and Ride could go ahead and it was assumed that the Mayor would give a clear commitment on behalf of the Board on many of the short-term projects proposed before the June and July Board meetings.

On being put to the vote the amendment was defeated. In discussing the report and its original proposals, individual members of the Board raised the following issues:

- congestion in Cambridge City. Around three million people each year used the park and ride schemes and without them congestion would be even worse. A range of options had been identified to tackle congestion before the Metro came on line. The GCP had done much work on this already which it was hoped would be picked up and a major intervention was needed in the next five years to reduce the number of cars going into the City;
- a Member commented that congestion charging would place a new tax burden on the public and would for them be the option of last resort. Reducing the number of parking spaces available in the City could be one way to reduce congestion and they

would want to see all possible options explored. Local government had got used over time to relying on sticking plaster measures to address problems, but there was now an opportunity to deliver more fundamental change and improvement which was something to strive for;

- a call to use the time between now and July when it was proposed a further report would be brought to the Board to develop a very clear statement of both interim and long-term measures;

- whilst acknowledging the challenges faced in Cambridge City and the surrounding areas there was a need to look at the position across the whole of the Combined Authority area. Discussion repeatedly focused on the issues facing the City and South Cambridgeshire and it should be widened out;

- the South Cambridgeshire Local Plan has been suspended over issues on transport. There was a need for more flexible solutions and congestion charging or intelligent charging could produce a sustainable revenue scheme of the kind which was working in Durham.

Summing up, the Mayor stated that certain realities needed to be faced. This included the reality of an economy which was growing at around 4% per year and plans to build 2,300 new homes in South Cambridgeshire alone. While there were short-term measures that needed to be addressed, buses alone could never solve the problems in South Cambridgeshire. There was also a need to address the huge differential between those who could afford homes and those who could not. Growth could not be maintained without infrastructure, but bolting housing developments onto existing towns and villages was often controversial and the infrastructure did not yet exist to support new garden villages. World class housing solutions needed world class infrastructure. Those using park and ride schemes still needed to drive to the park and ride hub which moved rather than solved the problem. A Land Value Cap could raise funds for the Metro in the south of the county and the M11 extension in the north and possibly other projects such as a third river crossing at Huntingdon where there were substantial costs, but which offered substantial rewards. A window of opportunity existed to do something exceptional, but an over-commitment to short-term solutions could mean never being able to deliver a long-term world class solution. In the long-term park and ride schemes were not a solution, they were part of the problem. Any schemes which were agreed now would only be an interim measure. Without a quality transport system it would not be possible to deliver affordable homes. The report was the right paper at the right time to set out what could be achieved working with the GCP and others.

The request for a recorded vote having been agreed, it was resolved by a majority to:

1. approve the Mayoral Interim Transport Strategy Statement;
2. note that a review of the features and timeframes for all transport corridors will be undertaken and completed in June and July 2018;
3. note that a further report will be brought to the Combined Board on 25 July 2018.

<b>Name:</b>	<b>Voting for the recommendations:</b>	<b>Voting against the recommendations:</b>
Mayor J Palmer	X	
Councillor G Bull	X	
Councillor S Count	X	
Councillor L Herbert		X

Councillor J Holdich	X	
Councillor C Roberts	X	
Councillor C Seaton	X	
Councillor B Smith		X

## 191. CONSENT TO BUSINESS RATE SUPPLEMENTS ORDER

The Portfolio Holder for Fiscal Strategy stated that the raising of funds through business rates was referred to in the original Devolution Deal. Due to the timing of the General Election in 2017 the legislation which would have set this in statute had not been progressed so the Ministry of Housing, Communities and Local Government had now produced a draft Statutory Instrument to establish this power. The Mayor stated that there were no plans for the Combined Authority to levy any business rates at this point of time.

It was resolved to:

- a) approve the transfer of functions to Cambridgeshire and Peterborough Combined Authority (“CPCA”) conferred by the Business Rate Supplements Act 2009;
- b) give consent on behalf of the CPCA to the making of an Order giving effect to this transfer;
- c) give delegated authority to the Legal Counsel and Monitoring Officer in consultation with the Portfolio Holder and the Mayor to approve the final draft Order in order to meet the timetable for transfer of the powers;
- d) note that the constituent councils have been requested to give their consent to the making of an Order giving effect to this transfer including the necessary delegation to approve the final draft Order;
- e) note that only the draft Order can be approved, as the Order cannot be deemed finalised until it has been presented to and approved by Parliament.

## 192. ADULT EDUCATION BUDGET (AEB) DEVOLUTION OF POWERS TO COMBINED AUTHORITY

The Portfolio Holder for Employment and Skills stated that the Devolution Deal had included the transfer of the Adult Education Budget to the Combined Authority and that the report before the Board set out the process and timescale by which the relevant powers would be devolved. Work was progressing in relation to apprenticeships, school readiness and an innovative alternative curriculum for some students to support engagement which it was hoped would be brought to the Board in July 2018.

A Member raised the question of the Combined Authority’s role in relation to 16-19 year olds and Further Education. The Cambridgeshire and Peterborough Independent Economic Review had identified that current provision was not meeting the needs of either students or potential employers. They would welcome the opportunity to discuss this further and to challenge the Government on this if necessary.

It was resolved to approve:

- a) approve the transfer of functions to Cambridgeshire and Peterborough Combined Authority (“CPCA”) to ensure the successful devolution of the Adult Education Budget (“AEB”) in 2019;
- b) give consent on behalf of the CPCA to the making of an Order giving effect to this transfer;
- c) give delegated authority to the Legal Counsel and Monitoring Officer in consultation with the Portfolio Holder and the Mayor to approve the final draft Order in order to meet the timetable for transfer of the powers.
- d) note that the constituent councils had been requested to give their consent to the making of an Order giving effect to this transfer including the necessary delegation to approve the final draft Order.

### **193. TREASURY MANAGEMENT STRATEGY**

The Portfolio Holder for Fiscal Strategy stated that it was right and proper to have a Treasury Management Strategy. This had been reviewed by the Audit and Governance Committee who had recommended that the Board undertake an immediate review of its investment strategy and risk appetite to maximise the yield from funds held by the Combined Authority (Minute 183 above refers). During the first year of the Combined Authority’s operation his primary concern as Portfolio Holder had been to ensure that the money controlled by the Combined Authority was safe. Having ensured that was the case he was now in a position to look at how best to make use of the money without incurring and unreasonable risk. A few issues had been identified within the Strategy which required tidying up, for example the omission of a description of the role and responsibilities of the Portfolio Holder. Subject to the Board’s agreement responsibility for this could be delegated to the Chief Finance Officer in consultation with the Portfolio Holder. To ensure full transparency any proposed amendments would be reported to the Audit and Governance Committee and the Combined Authority Board and published electronically. This exercise could also pick up any comments which other Board members wanted to raise. To this end the Portfolio Holder Fiscal Strategy proposed an amendment, seconded by Councillor Smith, *that responsibility for any additional minor amendments required to the Treasury Management Strategy be delegated to the Chief Finance Officer in consultation with the Portfolio holder for Fiscal Strategy. All such amendments to be circulated to the Audit and Governance Committee and members of the Combined Authority Board.* On being put to the vote, the amendment was carried.

In discussion of the report a Member commented that they would welcome a further report being brought to the Board which explored how best to make use of the significant cash flow and borrowing opportunities available. The Portfolio Holder for Fiscal Strategy confirmed that this would be done.

It was resolved to:

- a) receive and adopt the Treasury Management Strategy for 2018/19;
- b) to note the recommendation of the Audit and Governance Committee to undertake a review of the Combined Authority’s investment strategy and risk appetite;
- c) to approve funding of up to £20k to undertake the review.

- d) that responsibility for any additional minor amendments required to the Treasury Management Strategy be delegated to the Chief Finance Officer in consultation with the Portfolio holder for Fiscal Strategy. All such amendments to be circulated to the Audit and Governance Committee and members of the Combined Authority Board.

**194. DATE OF NEXT MEETING**

The Combined Authority Board will meet next on Wednesday 27 June 2018 in the Council Chamber, Cambridge City Council, The Guildhall, Market Square, Cambridge CB2 3QJ.

(Mayor)