

# CPCA Local Transport & Connectivity Plan

## Decarbonisation Workshop

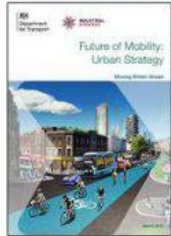


# The national context & timeline

Figure 1: The Three Phases of the UK's Transport Decarbonisation Policy



“  
The climate emergency will shape policy across the UK.”

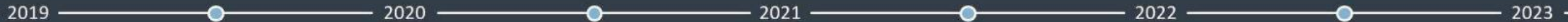


“  
Britain is on the verge of a transport revolution.”  
Jessie Norman, MP

## Phase 2: Reflection

- Initial period of reflection – so you declared a Climate Emergency: What Next?
- July 2020 – DfT publishes Gear Change to promote walking & cycling
- December 2020 – Government publishes the Construction Playbook
- March 2021 – Mission Zero for Transport published by Transport Scotland committing to reducing emissions by 75% by 2030 and net zero by 2045
- June 2021 – Welsh Government announcement freeze on new roads projects
- July 2021 – Transport for the North targets “near-zero” surface transport carbon by 2045
- July 2021 – National Highways publishes its roadmap to Net Zero by 2050
- July 2021 – DfT publish the TDP publication confirming ban of petrol / diesel cars & vans by 2030, HGVs by 2040 and a Net Zero rail network by 2050 and linking future local transport funding to the production of an LTP with quantifiable carbon reductions
- COP26 is hosted in Scotland in Nov 2021 and declaration to transition to 100% zero emission cars and vans by 2040
- DfT published Carbon Management Guidance for Tier 1 and 2 Transport schemes in **November 2021**

“  
Around 60% of Local Transport Authorities haven't updated their LTPs for over a decade and a lot of policy context has changed.”  
Department for Transport



- March 2019 – DfT publishes the Future of Mobility and launches four Future Mobility Zones
- May 2019 – UK Government becomes the first nation in the world to declare a climate emergency
- Oxford Dictionary chooses climate emergency as the word of the year
- 2019 sees over 400 declared climate emergencies across the UK Local Government sector with Net Zero targets ranging between 2030 and 2050

## Phase 1: Declarations

“  
I believe that the struggle for decarbonised transport, clean development and clean air is as important as the struggle for clean water was in the 19th century.”

Grant Shapps MP



“  
We need to shift away from spending money on projects that encourage more people to drive.”  
Lee Waters, Deputy Minister for Climate Change

“  
Together, we will work towards all sales of new cars and vans being zero emission globally by 2040, and by no later than 2035 in leading markets.”

## Phase 3: Action

- Much anticipated **Levelling Up White Paper** published in February 2022 reaffirms Governments commitment to linking future local transport funding to the production of an LTP with quantifiable carbon reductions
- DfT announce the publication of **Local Transport Guidance and supporting guidance on Quantifying Carbon Reduction**. Consultation scheduled for Summer and publication in late 2022. LTAs required to produce an LTP this parliamentary term
- DfT publish **Electric Vehicle guidance** during 2022 requiring LTA's to have a strategy in place this parliamentary term
- DfT are due to launch their **Future of Transport: Rural Strategy** during 2022 following consultation in late 2021
- National Highways to integrate net zero into their statutory consultee response to planning applications in 2022
- The Transport Select Committee report on National Road Pricing on 4th Feb 2022: **DfT & HMT must jointly establish an arm's-length body tasked with recommending an alternative road charging mechanism to replace fuel duty and vehicle excise duty by the end of 2022**
- NIC's **National Infrastructure Assessment** to be published in 2023 and set out infrastructure needs and recommendations for the next 10-30 years including reaching net zero

## Two relevant transport carbon targets

### 15% reduction in vehicle kilometres

- As recommended by the **Cambridgeshire & Peterborough Independent Commission on Climate** and approved by the **Combined Authority Board** in June 2021

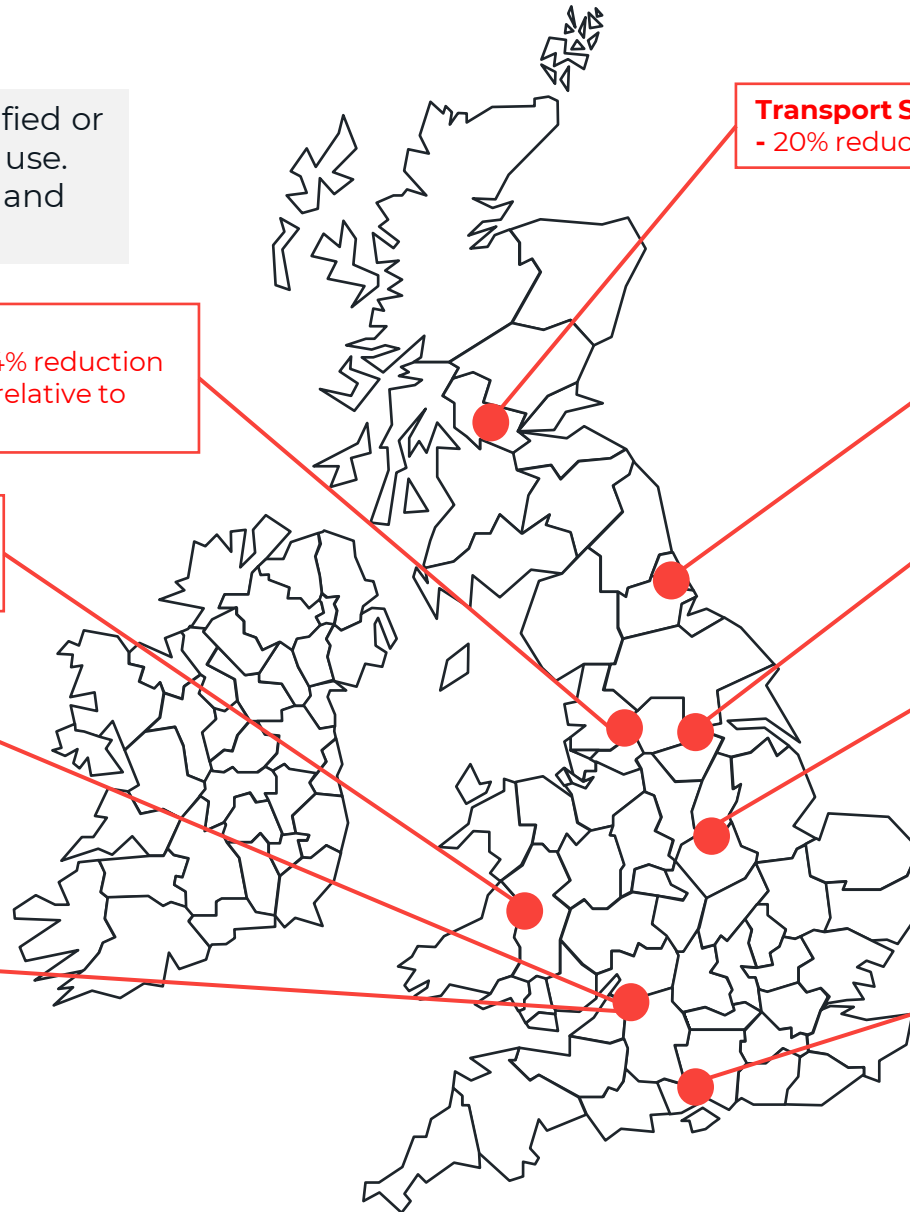
### Identifying level of ambition to align with national carbon budgets & legal targets

- As determined by **government** & their statutory advisor on climate change, the **Climate Change Committee (CCC)**

# TRANSPORT OUTCOMES NEEDED

## What are others doing?

A number of other authorities have identified or committed to the need to reduce vehicle use. Some have evidence bases to inform this and how it will be achieved.



**Transport Scotland**  
- 20% reduction in car kms by 2030

**Newcastle City Council**  
- Transport is 29% of city emissions  
- Sets out a 28-step plan for transport

**WYCA**  
Private car use must decline by 21-38%

**Midlands Connect Decarb Study**  
- A 'size of the challenge' piece demonstrating that 309 MtCO<sub>2</sub>e needs saving from current transport baseline, pledging to develop further evidence around potential solutions

**Hampshire**  
- Aspiring to reach a 10% reduction in car vkms

**TfN**  
- Suggest between a 3-14% reduction in car distance travelled relative to baseline growth

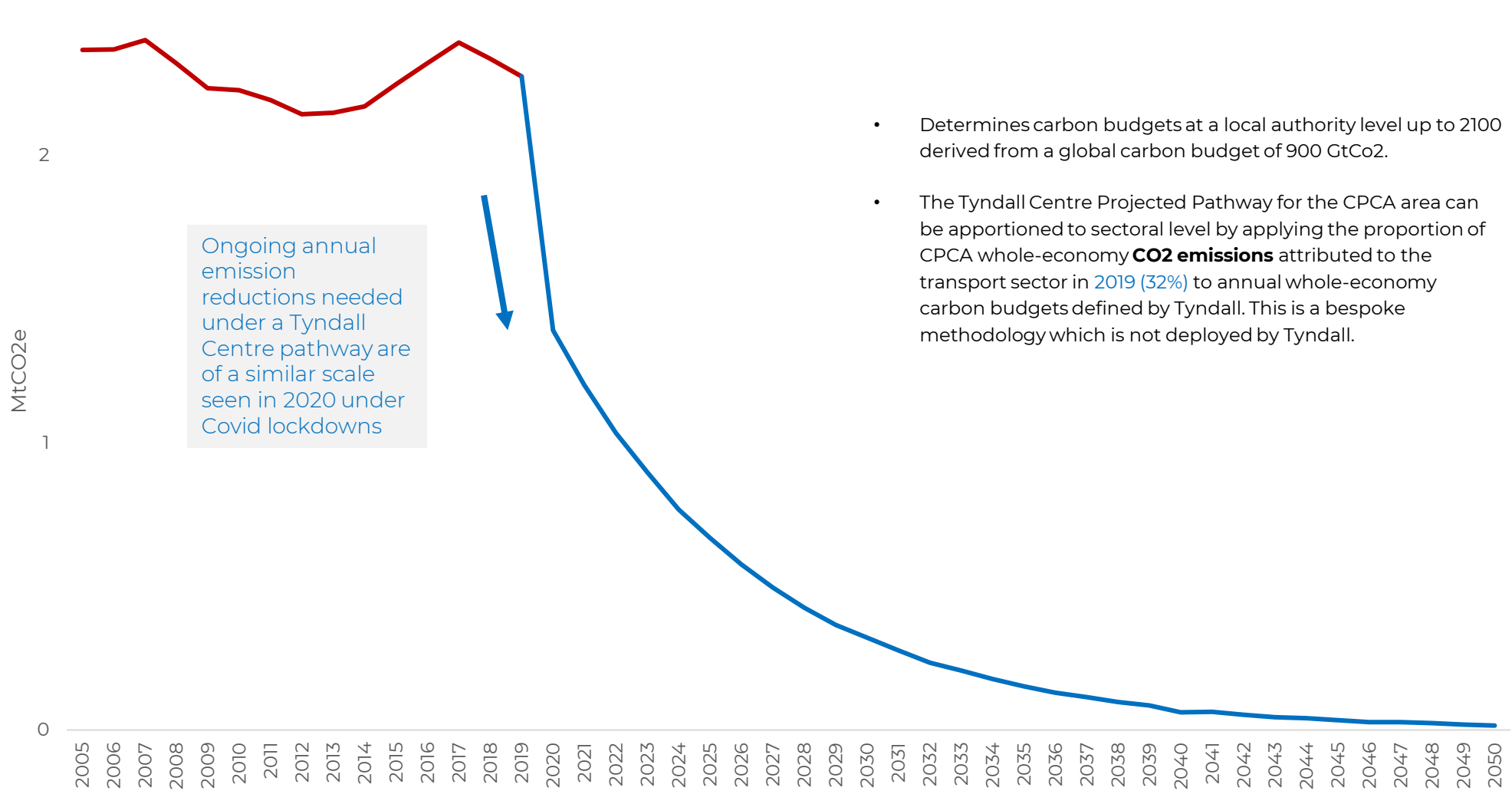
**TfW**  
- reduce the number of car miles travelled per person by 10% by 2030

**WECA (with WSP)**  
- Decarbonisation study has identified ambitious reductions in car use are needed to achieve decarbonisation commitments

**Bristol**  
- 'Bristol net zero by 2030: The evidence base' report identified a nearly 50% reduction in car miles is needed to achieve for Net Zero by 2030

# CPCA TRANSPORT DECARBONISATION PATHWAYS

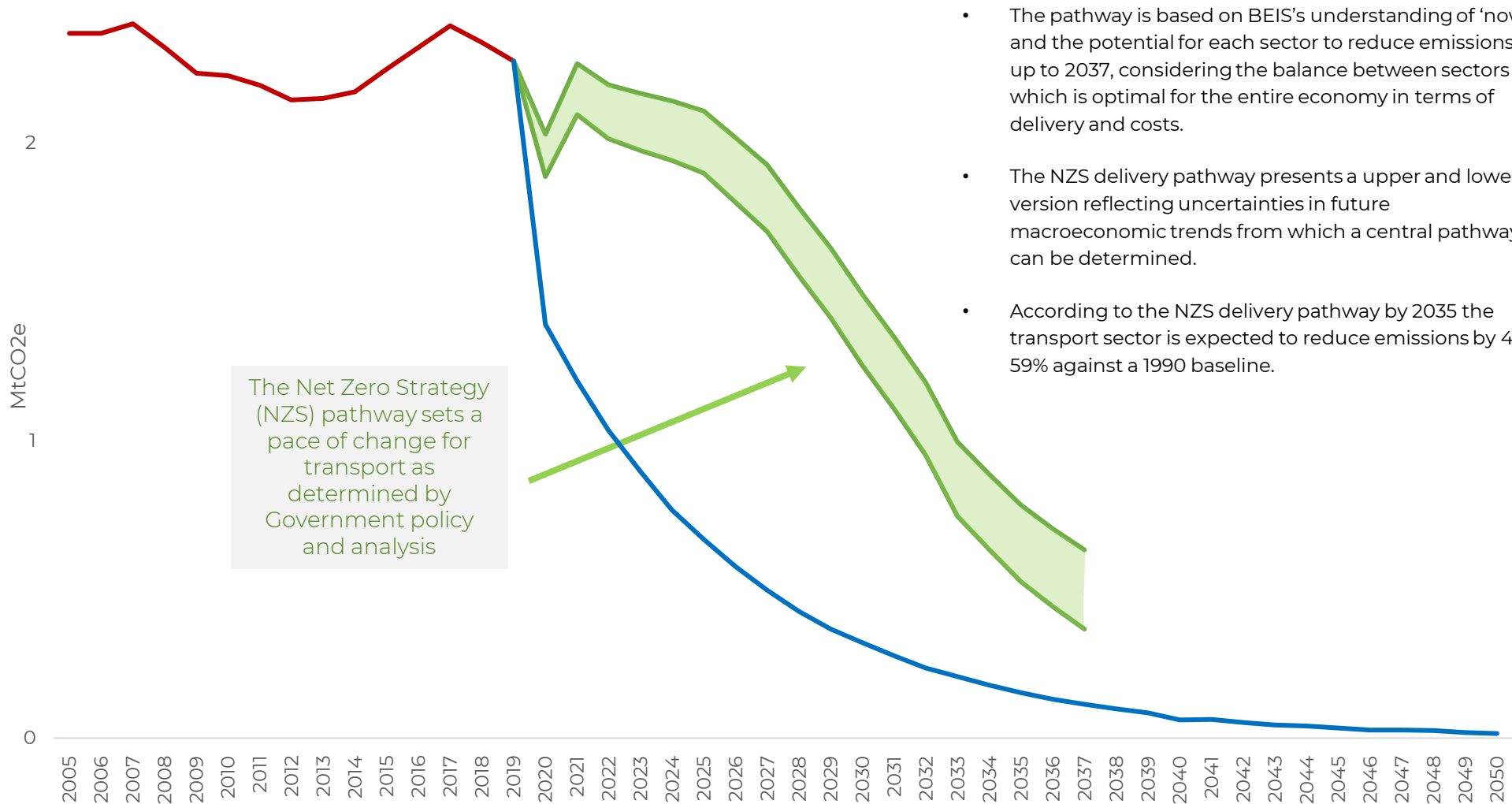
What pace of transport decarbonisation is needed according to the Tyndall Centre?



- BaU Forecast (EV+15% reduction in VKT)
- BaU Forecast (EV)
- BaU Forecast (CAS)
- BEIS BaU Forecast (TAG)
- Sixth carbon Budget Balanced Net Zero Pathway
- Net Zero Strategy Delivery Pathway
- Tyndall Centre Transport Projected pathway

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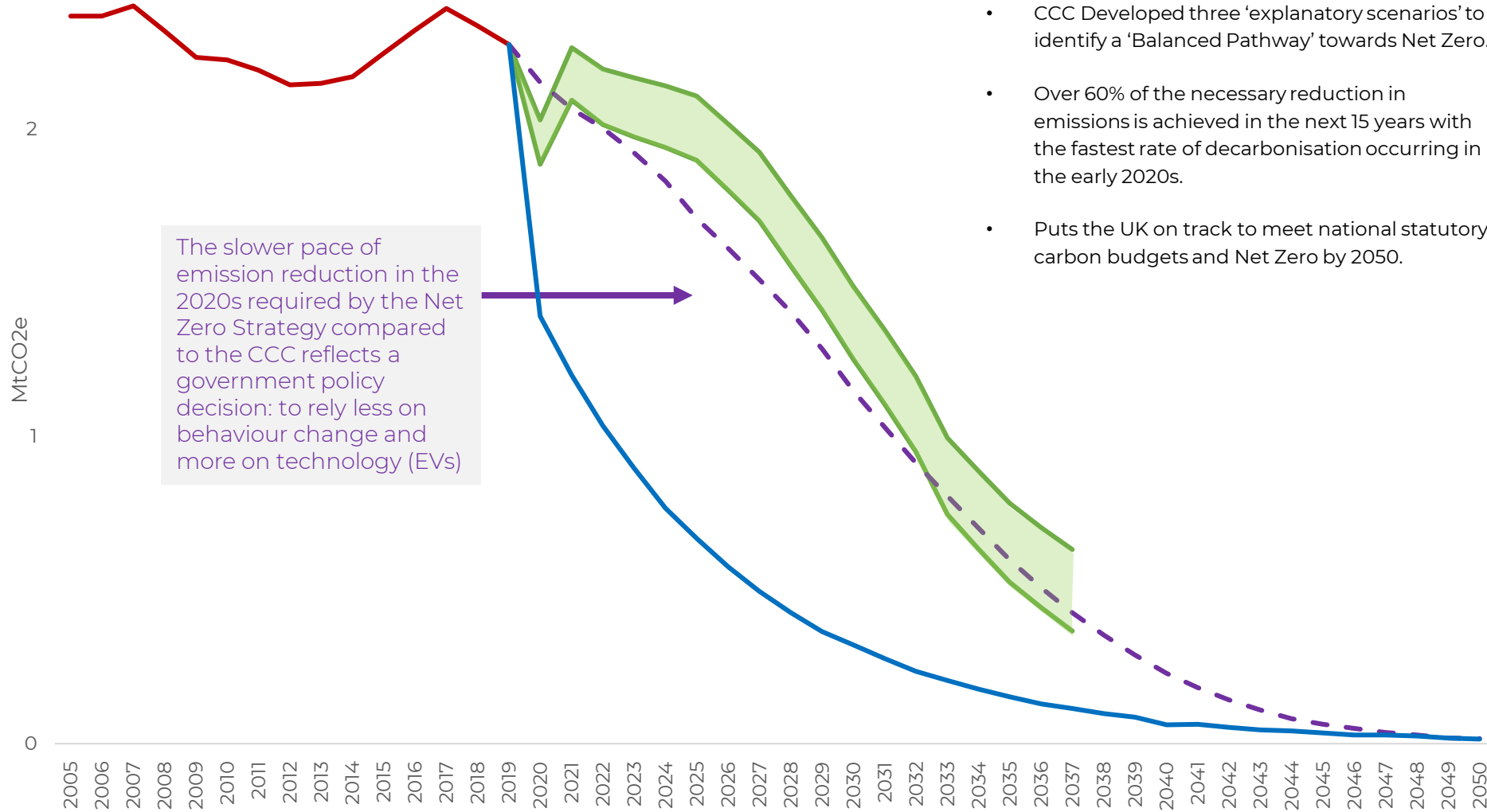
## What pace of transport decarbonisation is needed according to the UK Government?



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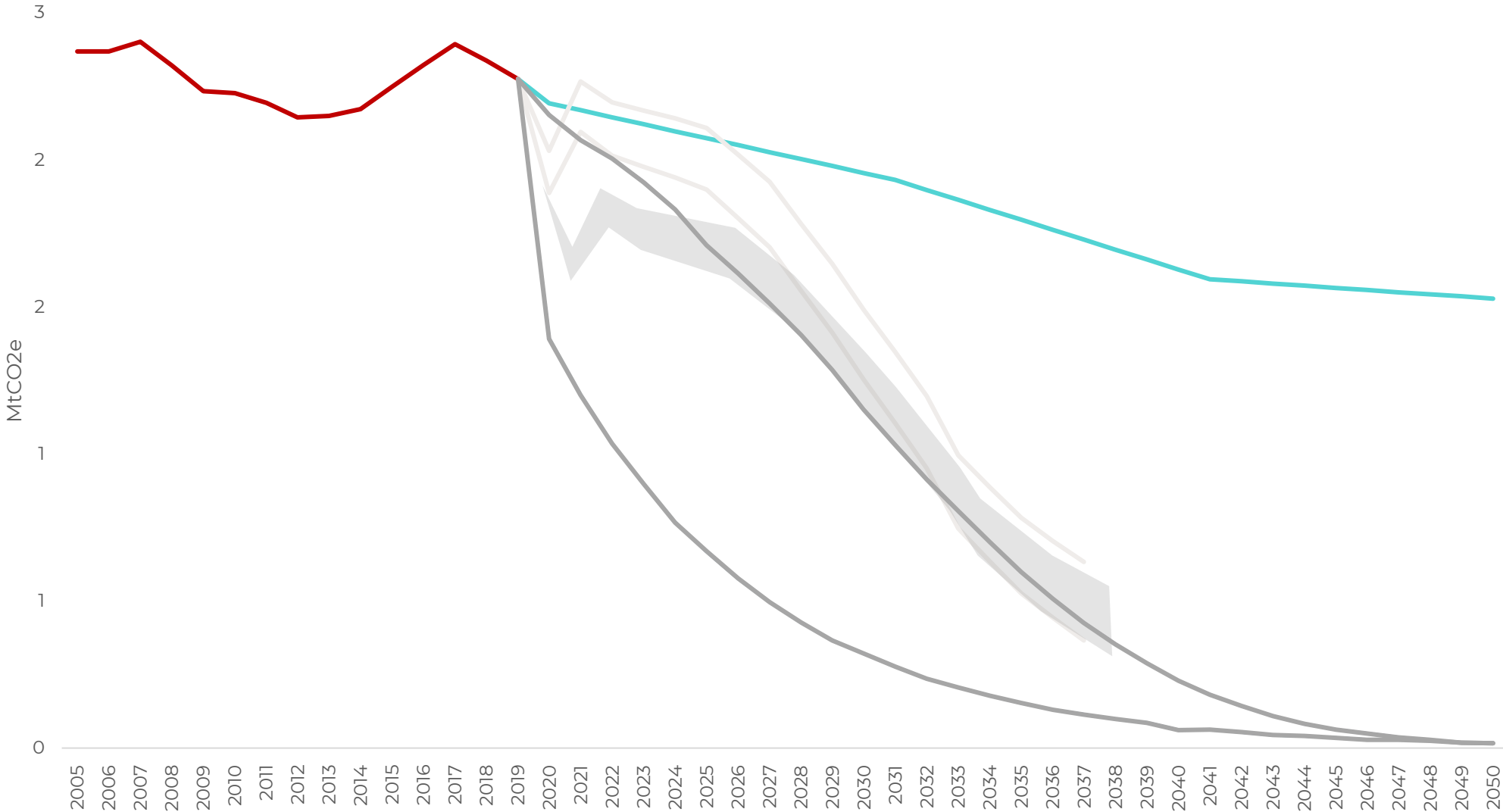
## What pace of transport decarbonisation is needed according to the CCC?



- CCC Developed three 'explanatory scenarios' to identify a 'Balanced Pathway' towards Net Zero.
- Over 60% of the necessary reduction in emissions is achieved in the next 15 years with the fastest rate of decarbonisation occurring in the early 2020s.
- Puts the UK on track to meet national statutory carbon budgets and Net Zero by 2050.

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- BEIS BaU Forecast (TAG)
- Sixth carbon Budget  
Balanced Net Zero  
Pathway
- Net Zero Strategy  
Delivery Pathway
- Tyndall Centre Transport  
Projected pathway

# IDENTIFYING THE IMPLEMENTATION GAP

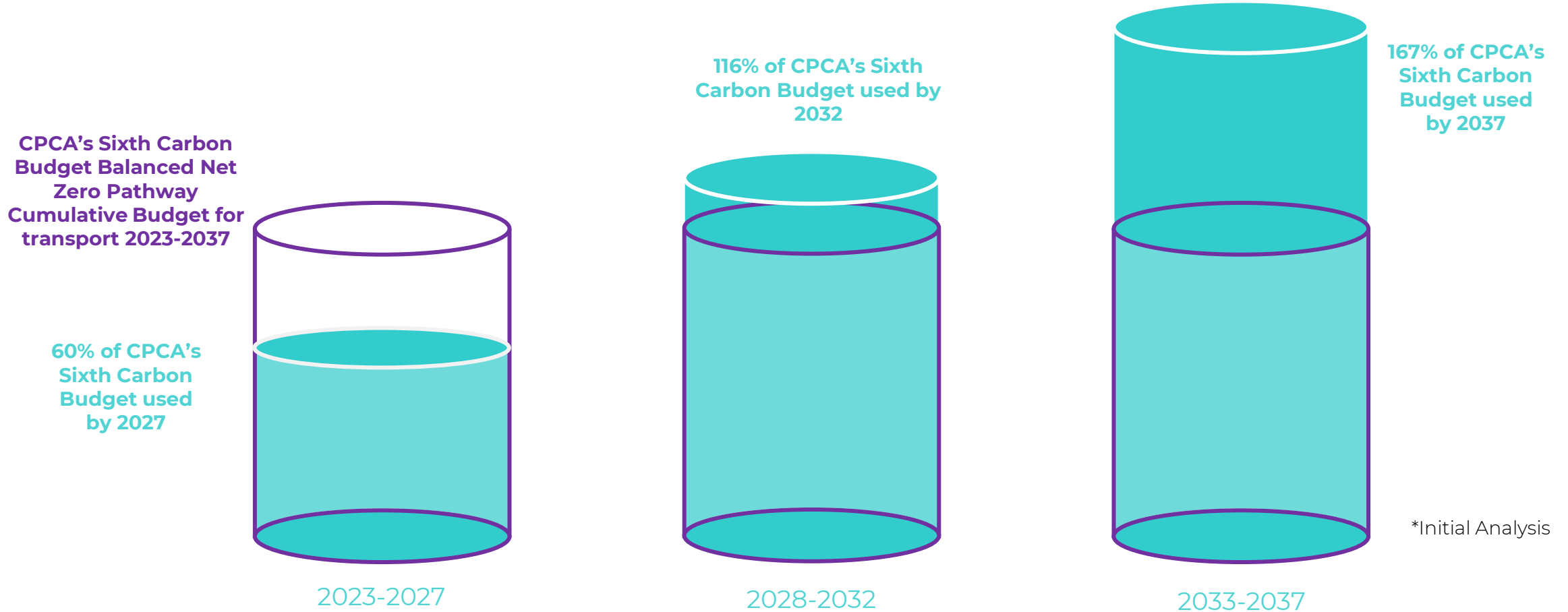


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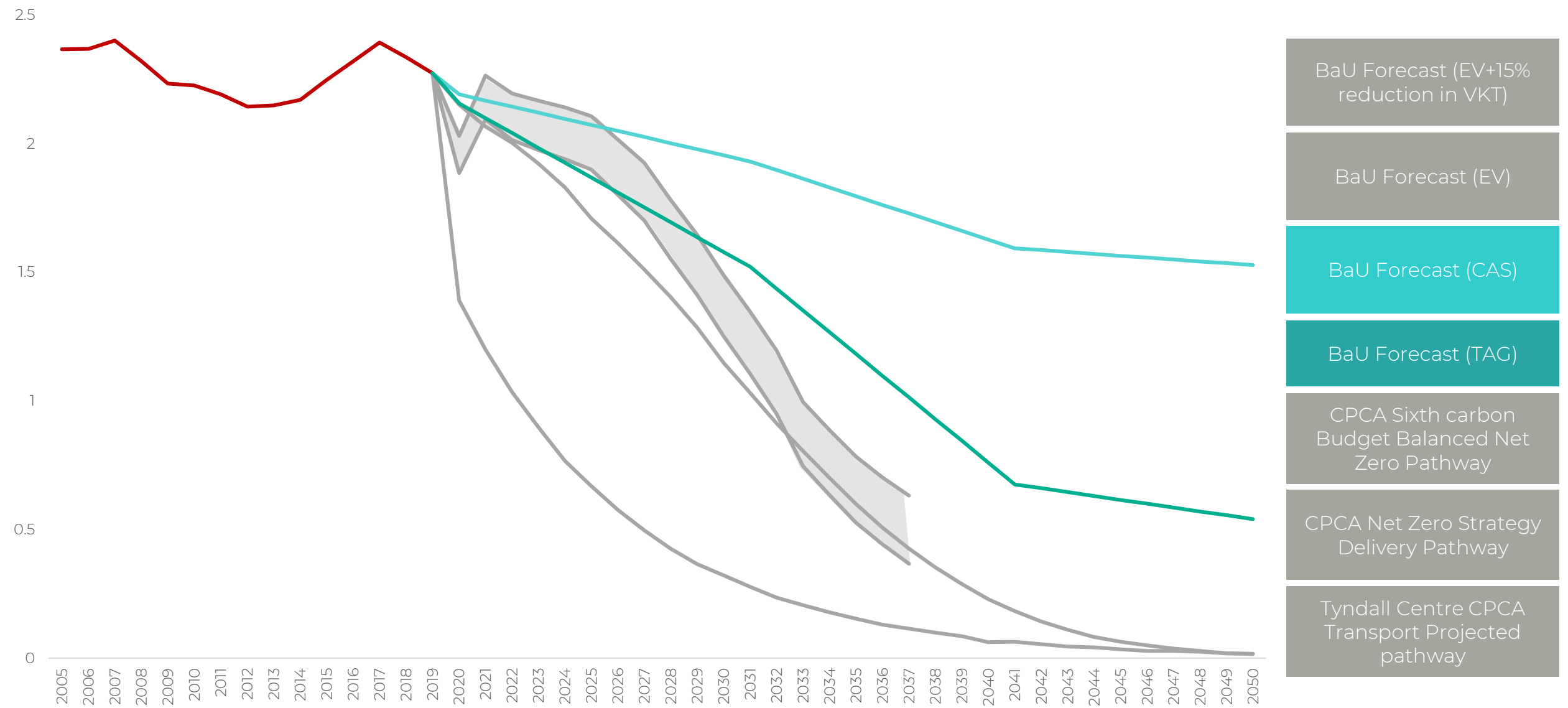


# SIZE OF THE CHALLENGE

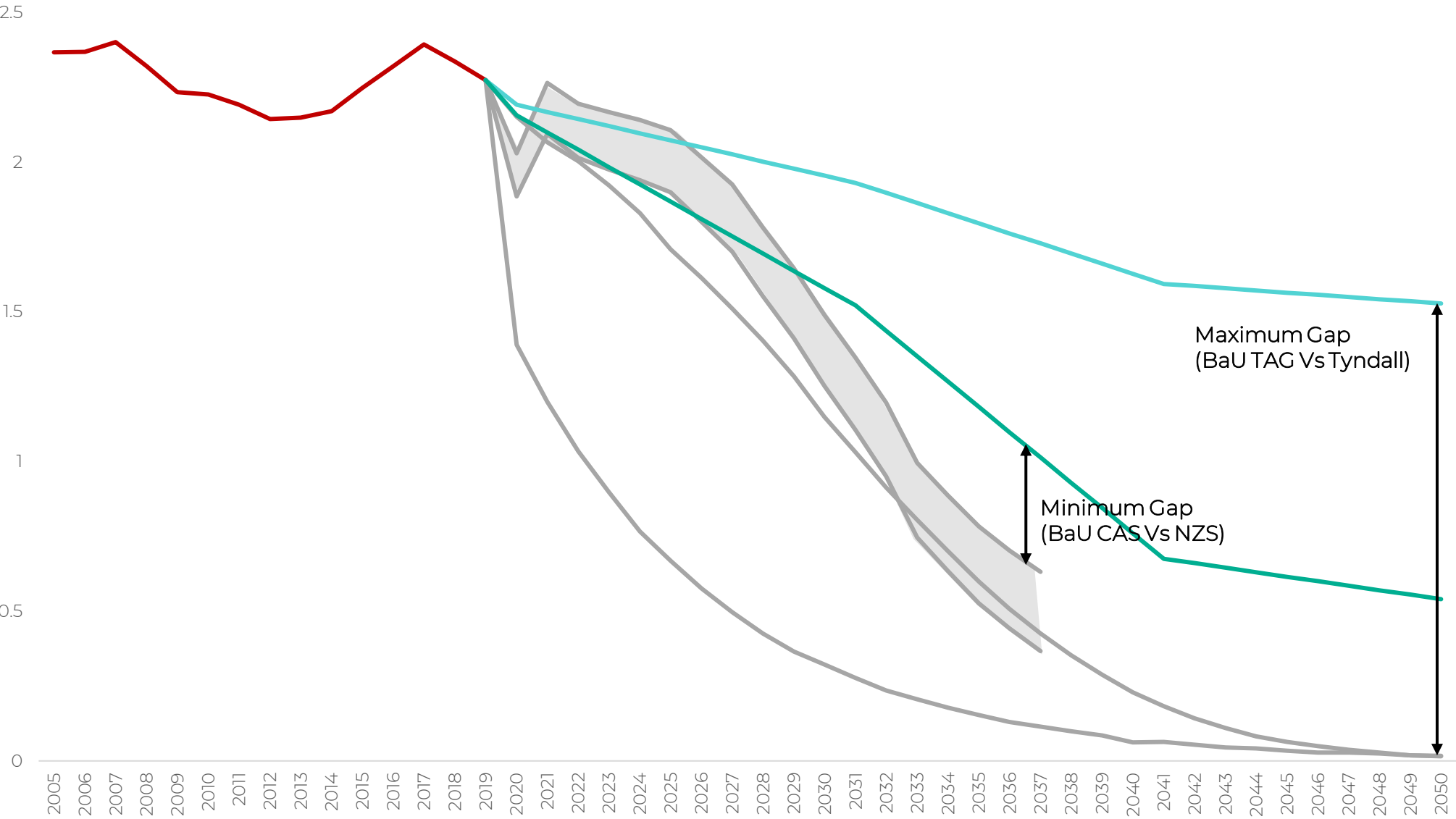
The **Business as Usual (BEIS Aligned) emission forecast** would exceed transport carbon budgets derived from the **CCC's Sixth Carbon Budget Balanced Net Zero Pathway** by 2032



# IDENTIFYING THE IMPLEMENTATION GAP

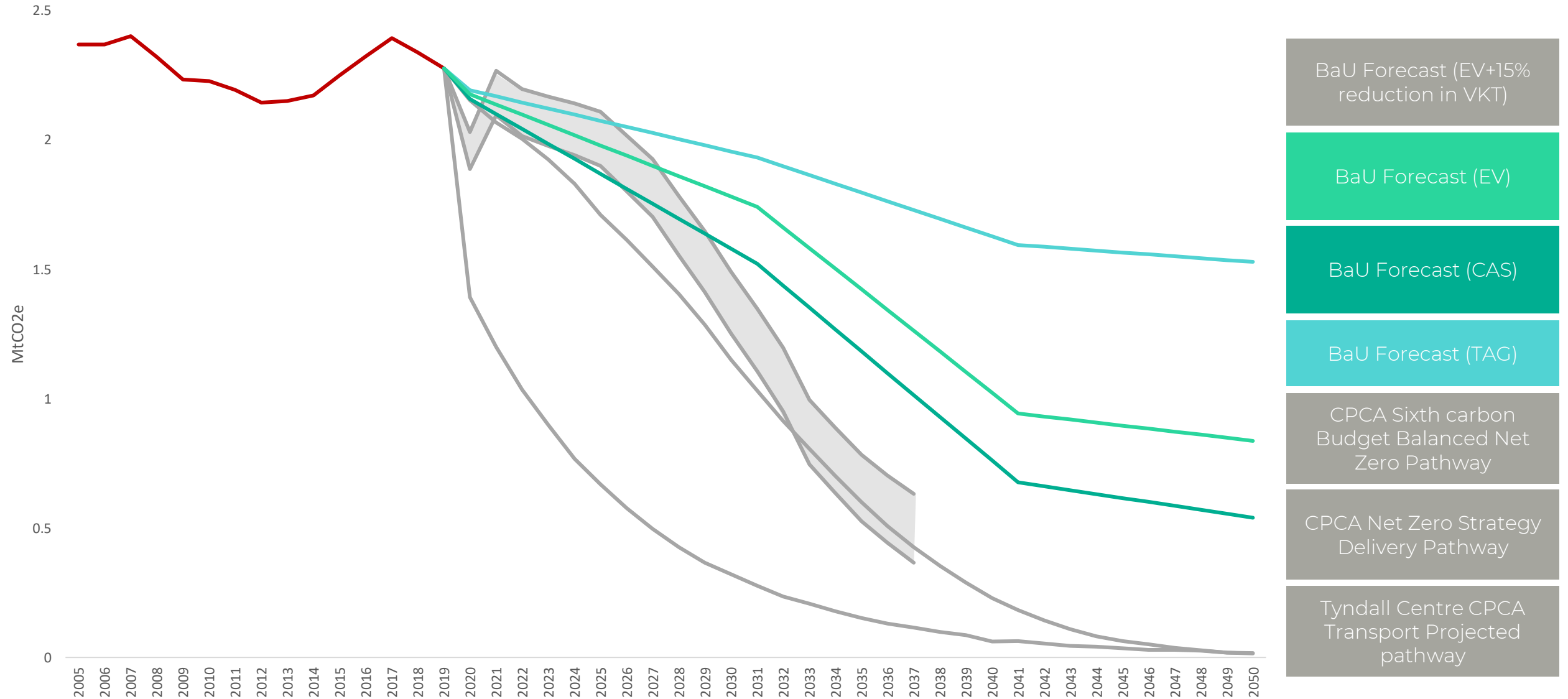


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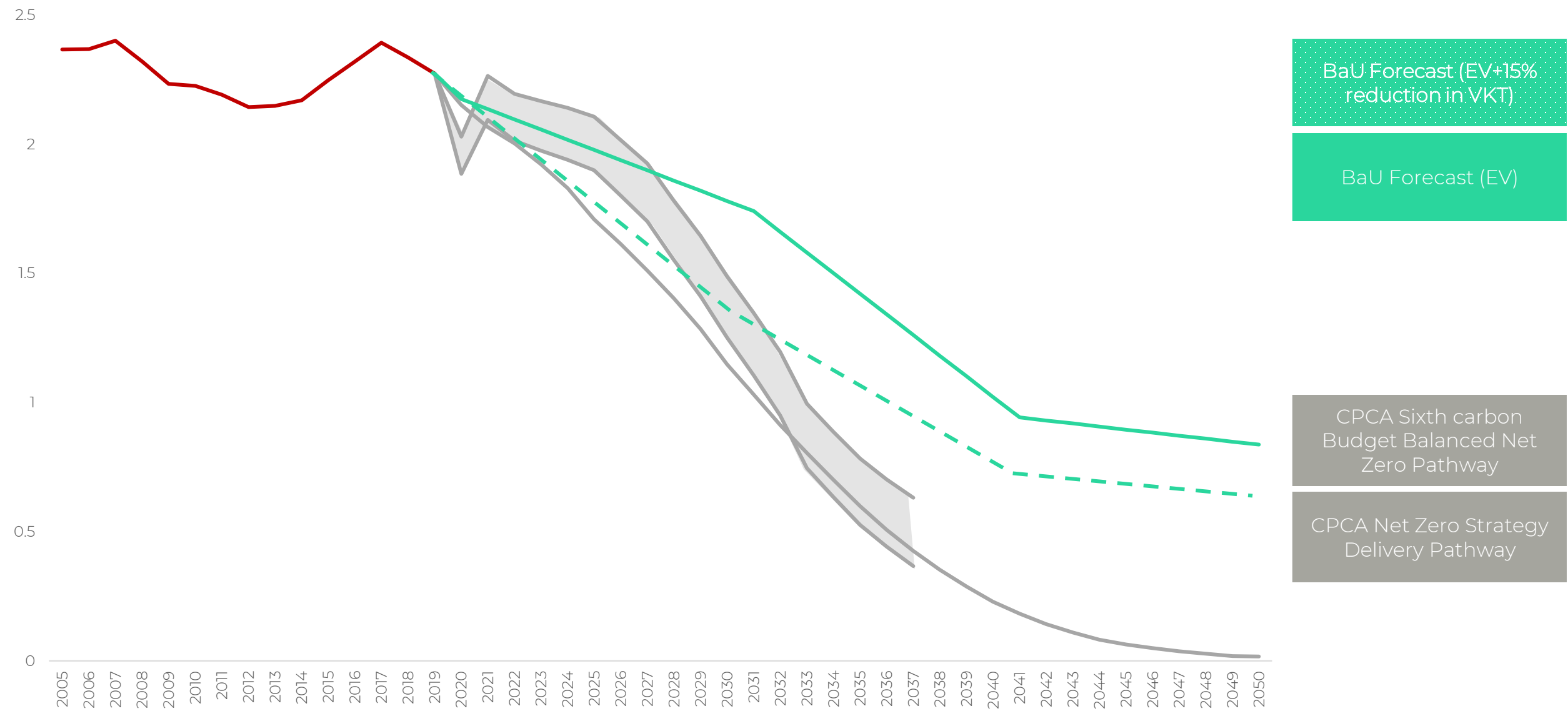


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# IDENTIFYING THE IMPLEMENTATION GAP



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# CPCA Per Capita Emissions by LA Area (place of origin)

## Local Authority Summary 2019

### Road traffic

Local Authority	2019 tCO <sub>2</sub> e	Population (mid 2019)	Per Capita
Cambridge	117,768.64	125,625.10	0.9
East Cambridgeshire	318,578.59	89,993.60	3.5
Fenland	140,118.31	102,597.80	1.4
Huntingdonshire	440,605.07	178,169.70	2.5
Peterborough	352,230.69	203,477.90	1.7
South Cambridgeshire	514,150.93	158,395.10	3.2
CPCA	1,883,452.21	858,259.20	2.2

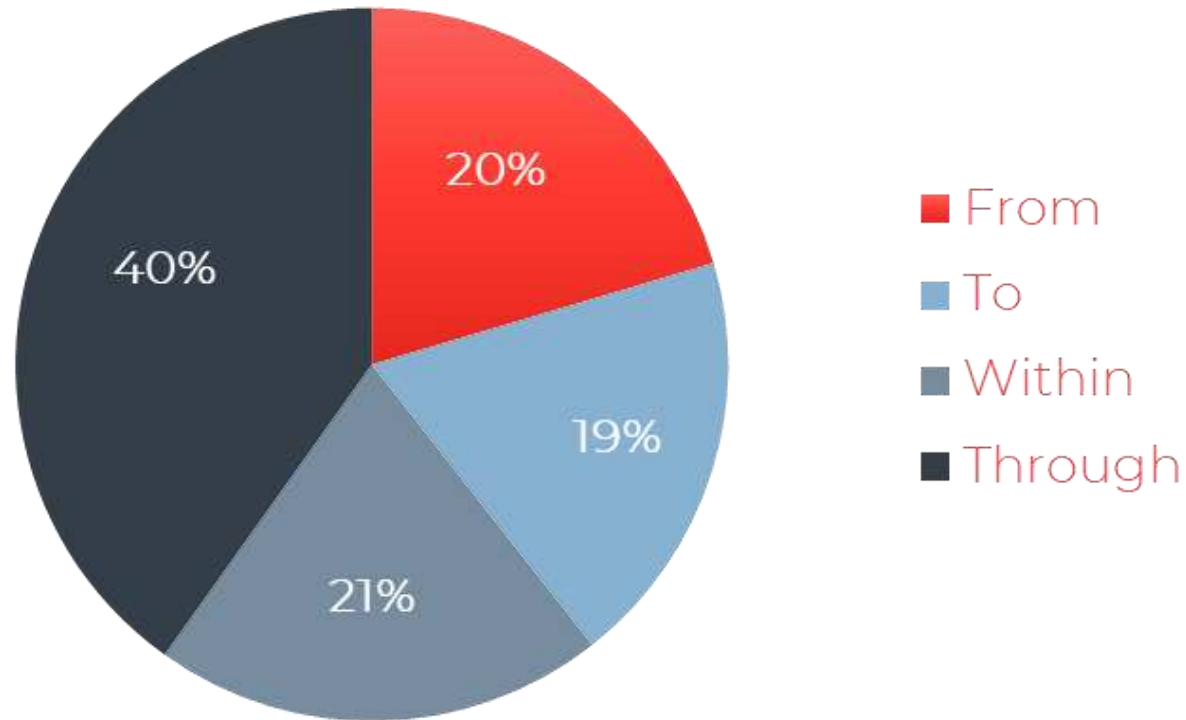
## Local Authority Summary 2050

### Road traffic

Local Authority	2050 tCO <sub>2</sub> e	Population (mid 2050)	Per Capita
Cambridge	60,794.79	125,589.83	0.5
East Cambridgeshire	194,971.20	100,753.82	1.9
Fenland	118,323.17	122,566.98	1.0
Huntingdonshire	296,074.04	195,017.88	1.5
Peterborough	266,907.15	241,414.78	1.1
South Cambridgeshire	317,629.91	167,885.49	1.9
CPCA	1,254,700.26	953,228.77	1.3

# CPCA Emissions by Origin & Destination

## Vehicle emissions: Proportion by trip genesis

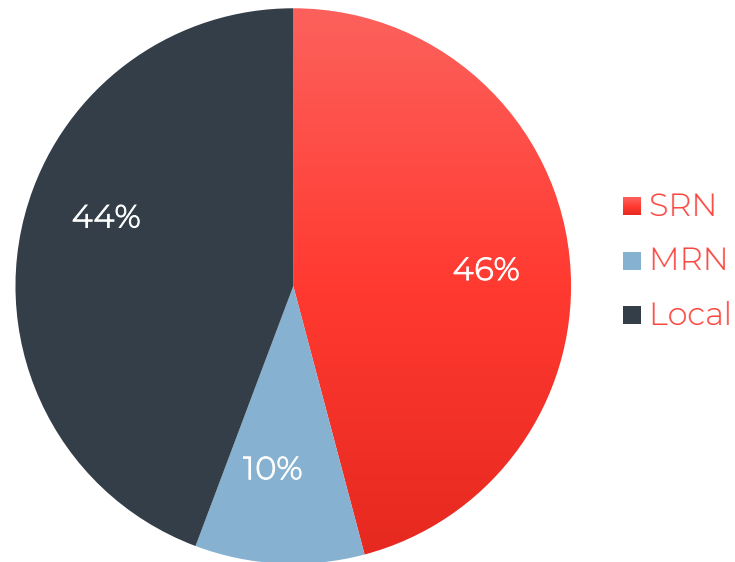


40% of vehicle emissions within CPCA are apportionable to through trips (journeys which start and finish outside of the combined authority administrative boundary) in the baseline year.

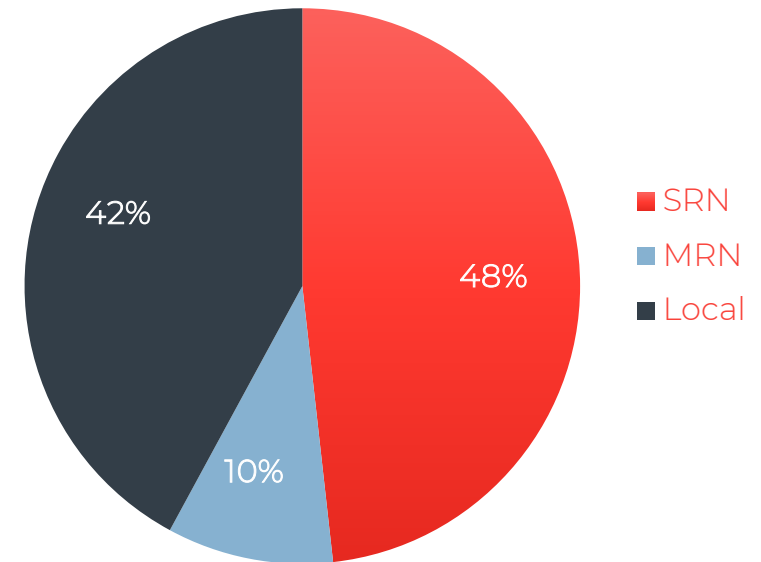
**These emissions are unlikely to be greatly impacted by the commitments of the LTCP.**

# CPCA Emissions by Road Type (network)

Vehicle emissions by road type: 2019



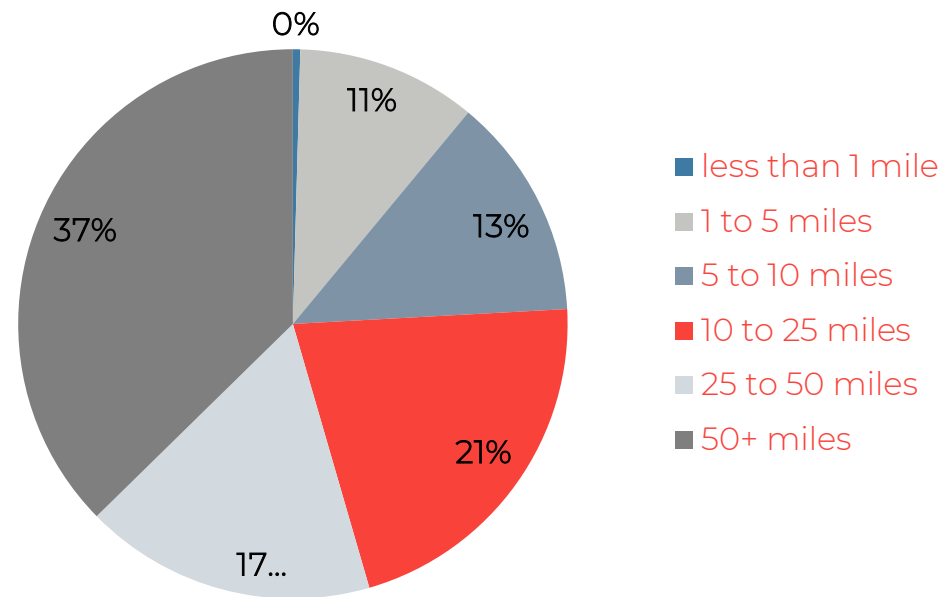
Vehicle emissions by road type: 2050



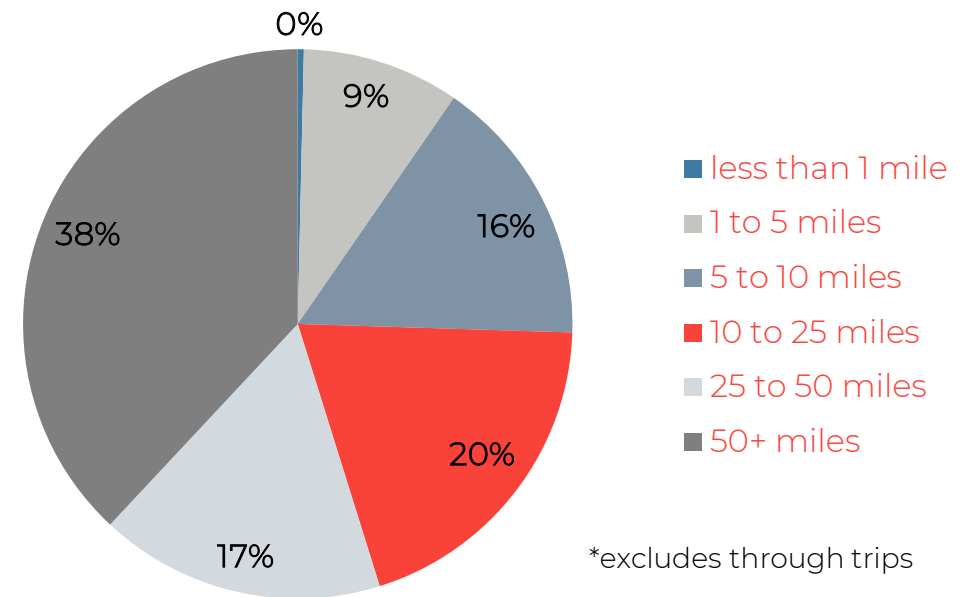


# CPCA Per Capita Emissions by Trip Length (journey)

Vehicle emissions by trip length: 2019

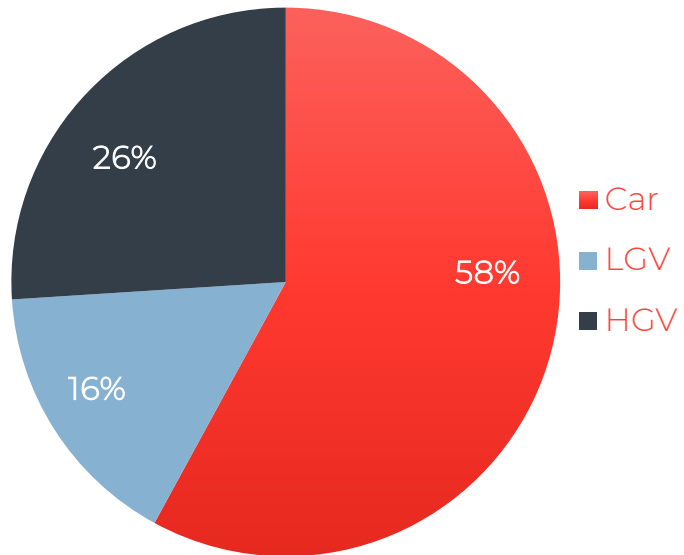


Vehicle emissions by trip length: 2050

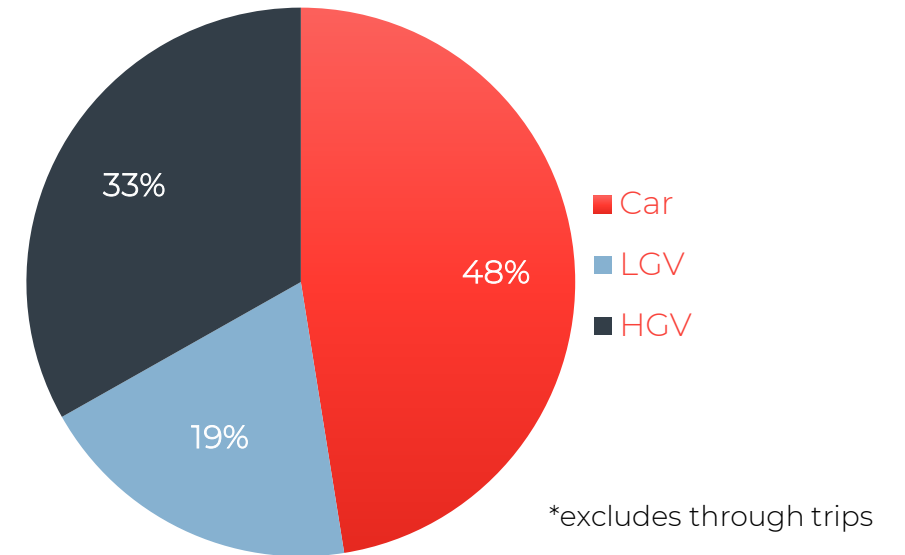


# CPCA Emissions by Mode

Emissions by mode: 2019



Emissions by mode: 2050

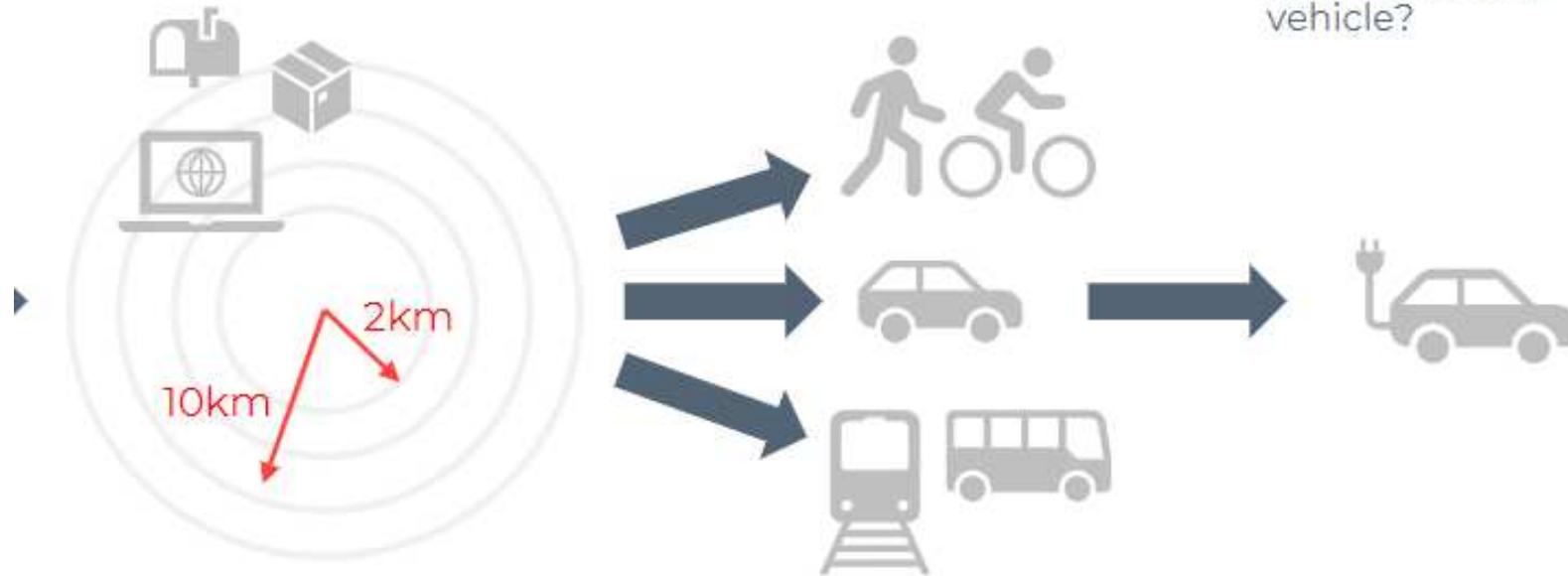


# LTCP PORTFOLIO REVIEW

Decision 1: Do I need to travel?  
How far do I need to travel?

Decision 2: Which mode of  
transport will I use?

Decision 3: Can I take  
a more efficient/  
alternative fuel  
vehicle?



Smart Infrastructure, land use planning, ecommerce, digital services, home-based services.	Encouraging a modal shift to active modes and public transport	Improved efficiency and alternative fuel vehicles
<b>Avoid</b>	<b>Shift</b>	<b>Switch</b>
0%	48%	10%
Proportion of LTCP portfolio		

## SHIFT SCHEMES

Reduce car-use and encourage a MODAL SHIFT towards public transport and active modes



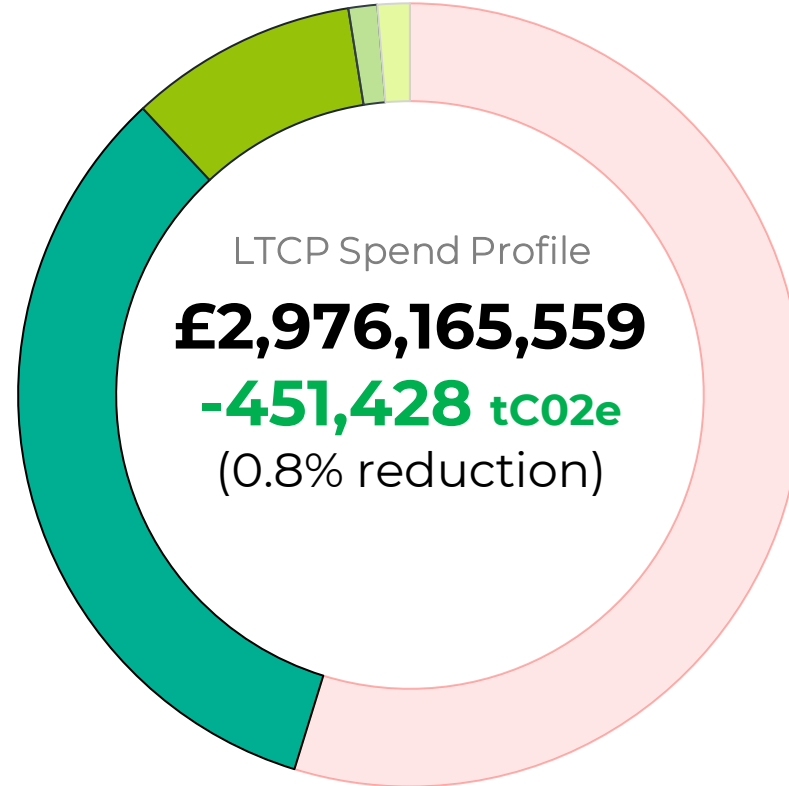
£35.8 million (1%)  
16/19 schemes  
**-837 tCO2e**

## IMPROVE SCHEMES

£40 million (1%)  
3/10 schemes  
**- 40,959 tCO2e**



£284 million (9%)  
4/6 schemes  
**-64,306 tCO2e**



£1.651 billion (55%)  
16/19 schemes



£1.004 billion (33%)  
6/8 schemes  
**-347,381 tCO2e**

The impact of **SHIFT** measures has the potential to be greater than reported due to in-combination benefits.

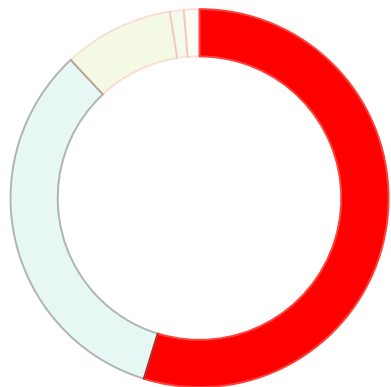
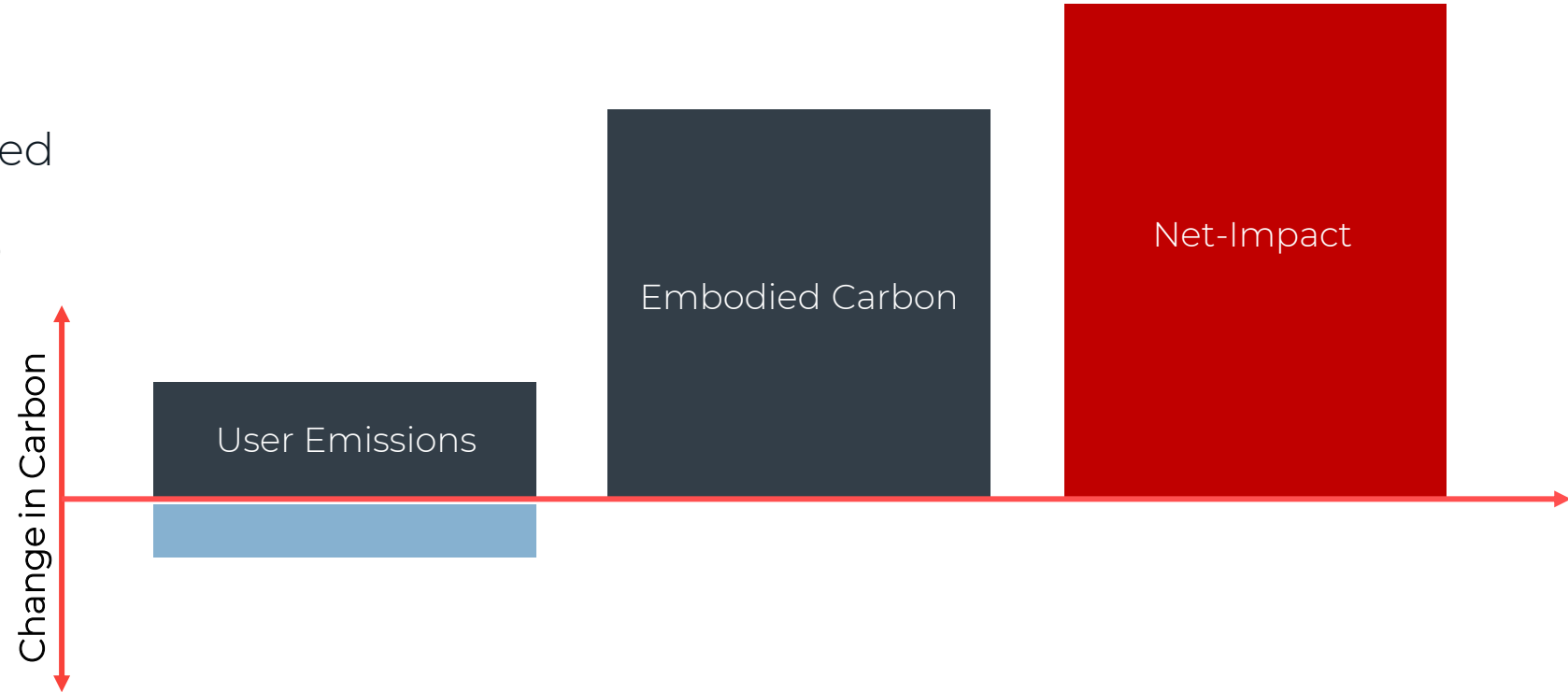
# HIGHWAY SCHEMES (£1.6bn)

## RISKS TO QUANTIFICATION

Carbon assessment require detailed traffic modelling which is not considered proportionate at LTCP strategy level.

Not required as part of QCR

Highway schemes do not comply with avoid, shift, reduce.



## INDUCED DEMAND

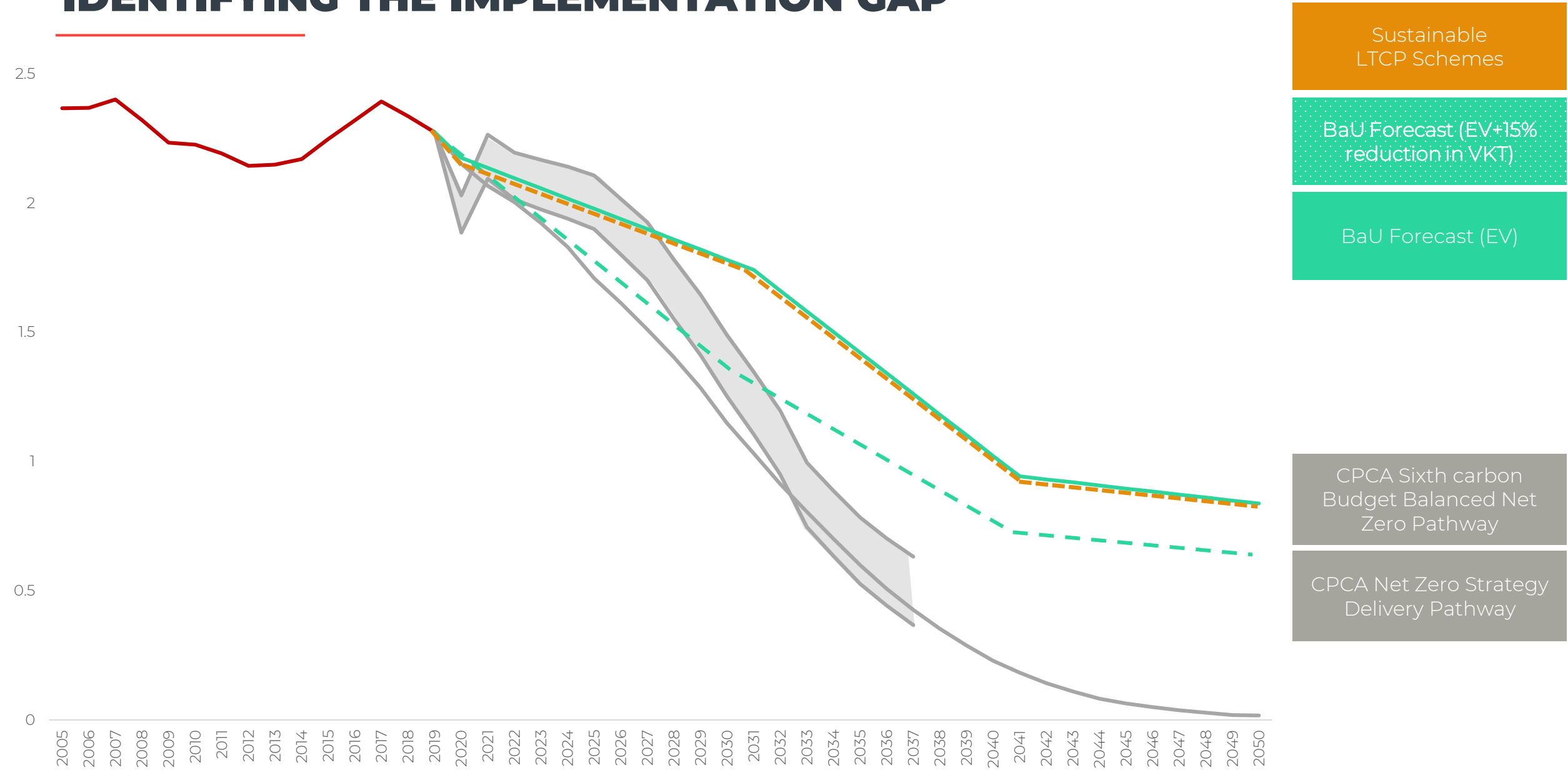
42% of schemes will increase capacity for vehicular travel

A141 / St Ives (£365m), A10 (255m), A47 Dualling (63.6m)

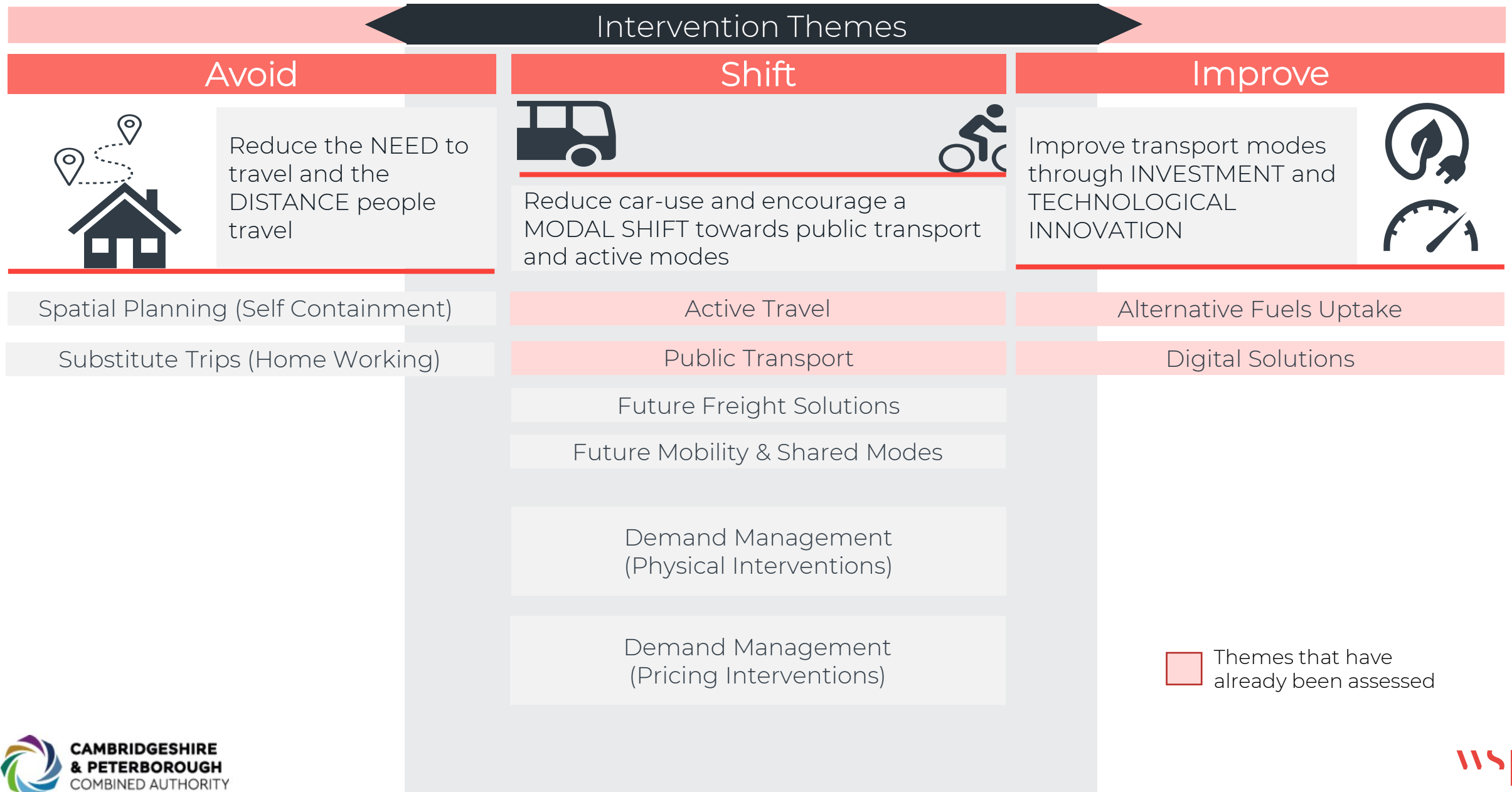


Risk highway schemes can lead to a net increase in carbon against BaU  
Worst case +1%

# IDENTIFYING THE IMPLEMENTATION GAP



# NARROWING DOWN INTERVENTIONS NEEDED



# INTERVENTIONS

## What are others doing?

Increasingly, others are considering or delivering demand management measures

- Under consideration / in development
- Implemented
- ☁ Clean Air Zone (current & future)

Demand management, implemented to date, have considered decarbonisation as secondary to achieving other policy goals.

**Durham**

- First congestion charge to be introduced in the UK
- Daily charge of £2 Monday to Saturday
- To reduce congestion, pollution, and create safer streets

**Nottingham Workplace Parking Levy**

- Revenue generation scheme to reduce traffic congestion during commuting hours

**Oxford**

- Zero Emission Zone
- Introduced Feb 2022 for the city centre as a pilot scheme
- Intention to widen the zone subject to further assessments and consultation
- Workplace Parking Levy- Under consideration

**WECA (with WSP)**

- Ongoing decarbonisation study with WSP. Concluded ambitious demand management needed, such as congestion charging
- Exploring intensity of fiscal measures needed to achieve decarbonisation commitments

**Glasgow**

- Glasgow City Council plan to lobby Scottish Government to introduce road pricing at a Scottish level, while considering a regional scheme

**WYCA**

- Plan to work in partnership with LAs to deliver parking demand management strategies

**Leicester City Council**

- Workplace parking levy

**Norwich Zero Emissions Transport City**

- Secured £500,000 development funding from UK government

**Cambridge**

- Sustainable Travel Zone cordon pricing to facilitate housing growth
- Revenue to be used to deliver cheaper and simpler bus fares
- Anticipated the charge will reduce traffic levels at peak times

**Hackney ULEZ Streets**

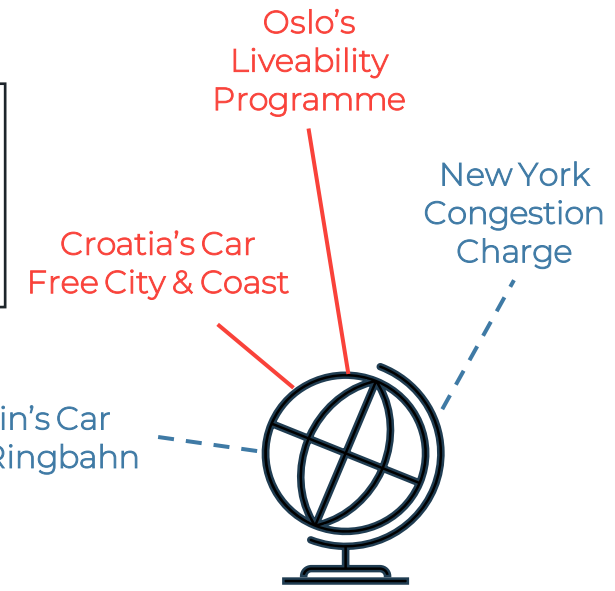
- Peak hour restrictions whereby only walking, cycling and low emissions vehicles are permitted

**London Congestion Charge, LEZ, and ULEZ**

- Environmentally focused, to reduce carbon emissions
- High cost to car user

**Bristol**

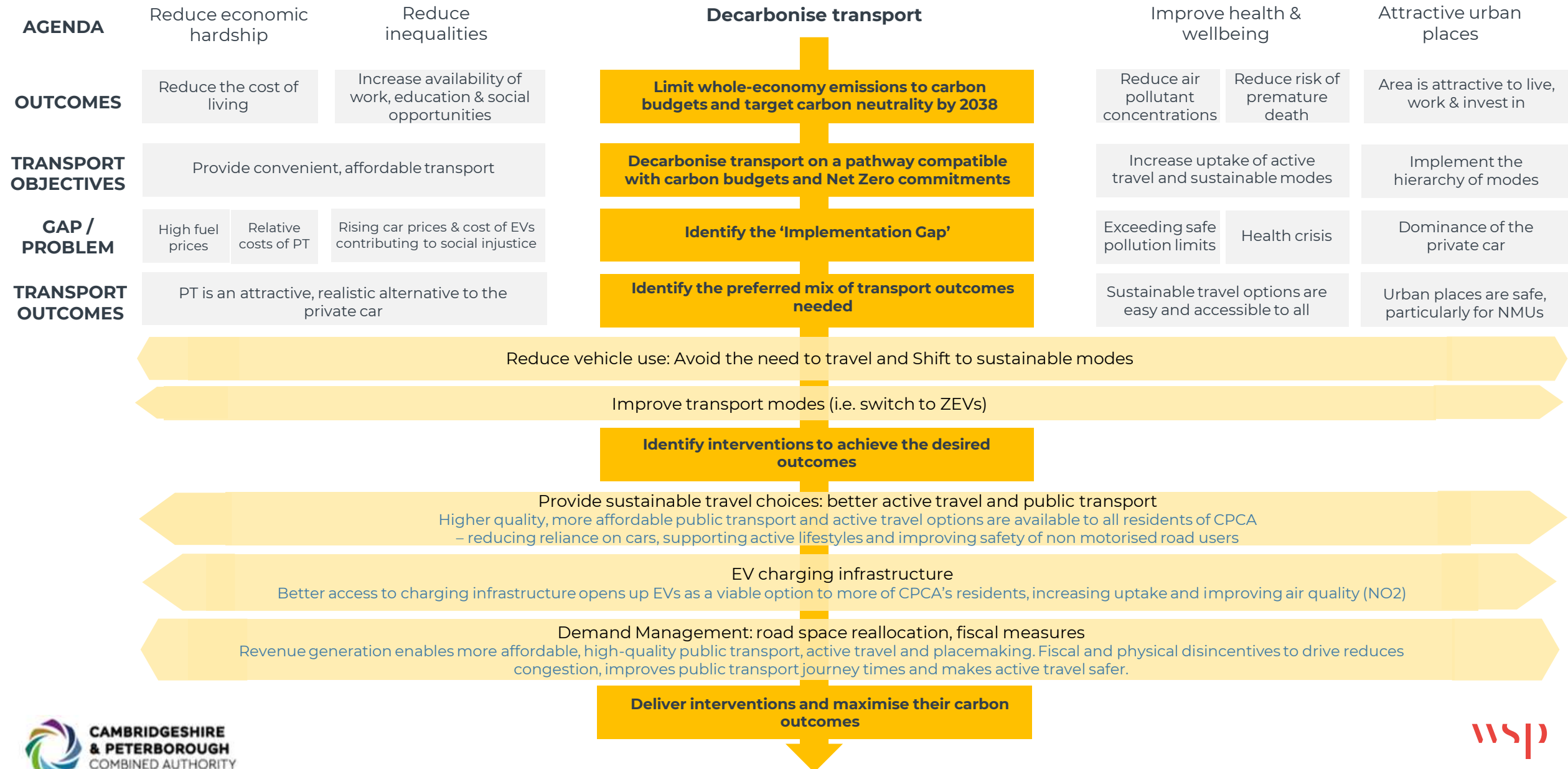
- Workplace parking levy





# Wider Policy Crossover

## Transport decarbonisation interventions can support wider policy outcomes



# OTHER STAKEHOLDER INTERVENTIONS

Not all transport emissions within CPCA are within CPCA's direct control. What action is needed from others?

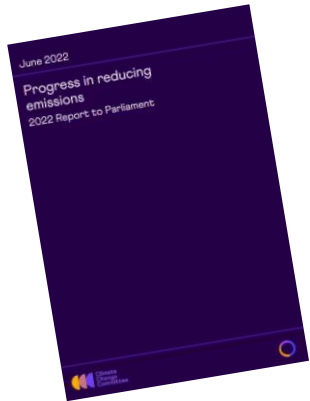


- Reducing emissions from the Strategic Road Network
  - National Highways Net Zero Highways strategy
  - Net Zero maintenance and construction by 2040
  - Net Zero road user emissions by 2050



- National Road User Charging
  - UK Government Inquiry (Dec 2020)
  - Transport Select Committee
    - Zero emission vehicles shouldn't mean zero tax revenue
  - Replacement of fuel duty and vehicle excise duty
  - In support of other policy objectives:
    - Encouraging active travel
    - Decarbonising transport
    - Increasing transport infrastructure investment

"It will be necessary for the UK to introduce some form of road pricing to fill the fiscal hole that will be left by the erosion of fuel duty, and to prevent the low costs of electric vehicles leading to increased congestion."



- Reducing rail emissions
  - Network Rail have committed to a carbon neutral railway by 2050 (2045 in Scotland)
  - At present, 42% of the rail network is electrified. Network Rail's strategy sets out that 13,000km of railway line needs to be electrified by 2050. Between 2021 and 2050, that means that 448km will need to be electrified each year.



# NARROWING DOWN INTERVENTIONS NEEDED

